INTERIM REPORT OF THE ETHICS AND PROFESSIONAL STANDARDS COMMITTEE

15 December 2023

The Ethics and Professional Standards Committee is pleased to submit this Interim Report for consideration.

Dated 15 December 2023.

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INTERIM REPORT OF THE ETHICS AND PROFESSIONAL STANDARDS COMMITTEE

I. <u>EXECUTIVE SUMMARY</u>

A. Rationale

- 1. Ethical lawyers are integral to society's access to justice. It is through high professional standards in multiple legal fields that Singapore enjoys its status as a trusted global node and individuals, businesses, social enterprises and government experience the daily benefits of the rule of law.
- 2. This source of common good is, at this time, under unique global and local pressure. While a statistical analysis of disciplinary cases indicates that overall, ethical and professional standards within the profession are resilient, the same analysis highlights weaknesses within the profession that should be addressed. Further, findings from the Singapore Academy of Law ("SAL")'s Young Lawyers' Survey and related focus group discussions reflect concerns that require deeper study and review. Young lawyers' discontent with training, mentoring and the workplace environment of traditional law firms may reflect a disjunct in generational mindsets and expectations. Small law firms and sole practitioners, in which the majority of practitioners who were sanctioned after disciplinary proceedings practise, may be challenged by the changing paradigms of business, technology and the economy. Further discussion with stakeholders is required in order to secure a robust long-term landscape, in which high ethical and professional standards are upheld in workplaces where lawyers are guided and empowered to pursue their calling with integrity, passion and purpose.
- 3. In the meantime, and as foundational stones, the Ethics and Professional Standards Committee ("the Committee") thinks it important to build mindshare throughout the profession, to instil consistent and pervasive learning, and to provide reinforcing layers of mentoring. In recognition that all meaningful

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change requires thoughtful application over time, the Committee proposes to start work on the interim recommendations set out in this report ("**the Interim Report**"), with a view to finetuning the approach in a final report ("**the Final Report**") which will follow in due course.

B. List of Interim Recommendations

- 4. Recommendations relating to Ethos:
 - a. Recommendation 1: To distil core values of the legal profession that will be clearly communicated and explained to members of the profession, aspiring entrants and the public. The core values will reiterate the importance of the calling to serve, and their communication will also serve to (i) attract the correct candidates to the profession; (ii) unify the profession and sustain its sense of call; and (iii) educate the public at large, so that they can appreciate the premise from which lawyers act, as the respect of society for the law as an institution is central to its legitimacy.
 - b. Recommendation 2: To build a shared vision for the legal profession as a community, the following are proposed: (i) a pledge for university students (to be implemented from academic year 2024/2025); (ii) a revised declaration for newly admitted advocates and solicitors of the Supreme Court (to be implemented beginning in Mass Call 2024); and (iii) a creed for all members of the legal profession. This will serve to explain the legal profession's core values in a more detailed way and to build consensus on and deepen understanding of these values.
 - c. Recommendation 3: To entrench values as narratives through community rituals. As a start, the Mass Call experience should be enhanced to affirm the importance of ethics and professional standards at the outset of one's career, with enhancements implemented from Mass Call 2024. The start of and graduation from university, and the

occasion of the annual Opening of the Legal Year, could be other opportunities to emphasise shared values. Community rituals provide visual and vivid representations of values and help to build up a sense of fraternity and commonality within the profession.

- d. Recommendation 4: To build habits and practices premised on aspirational standards, codes and reference guides relating to ethics and professional standards should be promulgated for specific practice areas. As a start, (i) the Code of Practice for the Conduct of Criminal Proceedings by the Prosecution and the Defence ("Criminal Code of Practice") and (ii) the etiquette guide titled A Civil Practice Good Counsel for Learned Friends (2011) ("A Civil Practice") should be updated; and (iii) a new Ethical Best Practices in Dispute Resolution Guide is proposed. The building of habits and practices premised on these aspirational standards will sustain long-term behavioural change.
- 5. In implementing these recommendations relating to Ethos, care must be taken to inspire heart and mind, because these proposals are targeted at behavioural change in individuals. They seek to motivate individuals within a fraternity of like-minded professionals, and to imbue the community with the intuition, ambition and reflexes that support and reinforce the values of the profession.
- 6. Recommendations relating to Learning:
 - a. Recommendation 5: To inculcate in law students from local universities the unique ethical duties and obligations incumbent upon members of the legal profession, by the following: (i) the education of values, which is to be viewed as a continuous journey; (ii) the inclusion, in law schools' curriculum, of content on core ethical duties of lawyers, contextualised in substantive courses; and (iii) the use of internships as an opportunity to expose law students to ethical issues in legal practice.

- b. Recommendation 6: To inculcate the same values in the ethical consciousness of law graduates of universities outside Singapore, the ethics-related content from the law schools should be made available to candidates of Part A of the Singapore Bar Examinations ("Part A") through an online module to be completed as a requirement for Part A qualification.
- c. Recommendation 7: To ensure that each stage of the ethics education continuum builds on the previous stages, there should be a review of the content relating to ethics and professional standards taught as part of the preparatory course leading to Part B of the Singapore Bar Examinations ("Part B").
- d. Recommendation 8: To promote the continuous instillation of values throughout one's professional life, ethics and professional standards should be a mandatory component of the Continuing Professional Development ("CPD") scheme, applicable to lawyers across all seniorities (with effect from CPD Year 2025).
- e. **Recommendation 9**: To contextualise ethical issues faced in the various practice areas, ethics-related content should be incorporated into structured training and specialist programmes.
- f. Recommendation 10: To make resources on ethics and professional standards more accessible and to use new technologies, including generative artificial intelligence ("AI"), to facilitate self-education.
- 7. Time is required to build up good content, and the implementation of these various proposals will be phased accordingly. Platforms allowing easy access to materials relating to ethics and professional standards, which leverage on developing technologies, will have to be built over time.
- 8. Recommendations relating to Mentoring:

- a. Recommendation 11: To assist supervising solicitors in ensuring that their trainees acquire the required values, competencies and skills, a protocol should be introduced and provided to all supervising solicitors.
- Recommendation 12: To promote a culture of lifelong and multi-layered mentoring, specialist communities of practice should be created and developed.
- c. Recommendation 13: To establish a new Ethics Line for lawyers to receive external guidance and mentorship on ethical issues, in a manner that is less formal than a request to the Advisory Committee of the Professional Conduct Council ("Advisory Committee"), and which is able to provide more immediate advice.
- 9. Seasoned lawyers have a duty to teach and pass on the art and craft of highquality professional standards, and law firms have a responsibility to nurture environments conducive to such standards. The Committee, in consultation with the relevant stakeholders, will consider how best these recommendations can be implemented to build a constructive environment that facilitates these ideals.

C. The Work Ahead

10. These recommendations recognise that the ethical lawyer is a product of his or her community, and any community is only as robust as the individuals within. The implementation of these interim recommendations will set the foundation for the Committee's further recommendations in the Final Report, which will look more deeply into the application of the ethos, learning and mentoring approaches. The Committee intends for recommendations relating to the following to be areas of focus in the Final Report: (a) support within the legal fraternity for individual lawyers showing early signs of distress; (b) support for sole practitioners and small law firms;¹ and more generally, (c) the promotion of law firms as sustainable workplaces. The Committee recognises that ethical standards thrive where practices conducive to such standards are nourished, and systemic ethical resilience is cultivated in workplaces where high professional standards are sustainably pursued.

¹ For the purposes of this Interim Report, the term "small law firms" refers to firms with between two and five lawyers.

II. INTRODUCTION TO THE INTERIM REPORT

- 11. The formation of the Committee was announced by the Honourable the Chief Justice Sundaresh Menon during the Opening of the Legal Year 2023. The Committee was tasked to develop a strategy to reaffirm the moral centre and values of the legal profession, and to enable lawyers and those who aspire to a career in the law to understand the legal profession as a calling to be answered with honesty, integrity and dedication.
- 12. The Committee's Terms of Reference are set out at **Annex A**. The members of the Committee, the co-opted members of the Committee's Working Groups, and the members of the Secretariat, are set out at **Annex B**.
- 13. The Committee records its appreciation to multiple stakeholders and many members of the legal community for their time and views leading up to this Interim Report. These include focus groups and other discussions with the Law Society of Singapore ("Law Society"), SAL, the Singapore Institute of Legal Education ("SILE"), the local law schools, the Legal Services Regulatory Authority of the Ministry of Law, managing directors of boutique law practices, lawyers from small law practices, transactional lawyers, general counsel, young lawyers and law students. In particular, the Committee expresses special appreciation to:
 - a. the Law Society for providing data and assistance that allowed the Committee to conduct (i) an analysis of the trajectory of complaints that had been made to the Law Society against advocates and solicitors between 2018 and 2020 and (ii) a survey of disciplinary cases involving advocates and solicitors between 2018 and 2022, set out at Annex C; and
 - b. SAL and PwC Singapore ("PwC"), for their support in conducting a survey of young lawyers with between 2 to 10 years of post-qualification

experience ("**PQE**") ("**the Young Lawyers' Survey**") and a further series of related focus groups.² PwC's report is set out at **Annex D**.

² The objective of the survey was to ascertain how well young lawyers feel that they are being trained, guided and mentored in professional ethics issues in legal practice (this encompasses private practice, in-house practice and practice in the public sector). The intent was to investigate what mentoring practices work, which workplace methods best address young lawyers' concerns, and to understand what young lawyers would see as key features of ethical and sustainable workplaces.

III. GLOBAL AND LOCAL CONSIDERATIONS

14. Society accesses – through the law, the courts, and ethical lawyers – justice and the common good. Falsehood and injustice are stemmed by the same means. At the same time, global and local trends pose challenges that may be exacerbated by specific factors within the legal profession. This section highlights key considerations arising from the legal ecosystem, statistical data and the Young Lawyers' Survey that inform the Committee's approach and recommendations.

A. The Importance of the Ethical Lawyer

- 15. The legal profession is an honourable profession,³ and being one of its members means answering the call to participate in a higher cause the administration of justice.⁴ Lawyers are integral to the day-to-day administration of justice because of the privileges accorded to them, to appear before the courts and to advise others on their legal rights and obligations. Lawyers also have a systemic role in the community's access to justice they serve as a bridge between laypersons and the justice system, and as such, they are a key pillar of the endeavour to ensure access to justice for all.
- 16. To be worthy of the trust placed in them by their clients and others who depend on them, as well as worthy of the role and stature they are accorded in our society, it is imperative that lawyers hold themselves to high standards of ethical and professional conduct. In 1971, the Ormrod Committee in the United Kingdom ("UK") observed that a profession involves a particular kind of relationship where the complexity of the subject matter "renders [the client] to a large extent dependent upon the professional man", and that "[a] self-imposed code of professional ethics is intended to correct the imbalance in the

³ See The Honourable the Chief Justice Sundaresh Menon, "The Legal Profession as an Honourable Profession", Mass Call Address 2022 (23 August 2022).

See The Honourable the Chief Justice Sundaresh Menon, "Response by Chief Justice Sundaresh Menon, Opening of the Legal Year 2023" (9 January 2023) at para 22 and The Honourable the Chief Justice Sundaresh Menon, "The Legal Profession Amidst the Pandemic: Change and Continuity", Mass Call Address 2021 (23 August 2021) at para 8.

relationship between the professional man and his client and resolve the inevitable conflicts between the interests of the client and the professional man or of the community at large".⁵ A lawyer's fitness as a professional is therefore "inextricably linked to the ethical imperatives to which [he or she] is bound",⁶ and the broader "code of professional ethics" – which may find concrete expression in the myriad forms of laws and regulations, guidelines, norms and practices that govern the ethical conduct of legal professionals – ensures that the legal profession remains an honourable one.

17. However, legal professionals operate in an environment where they may from time to time be confronted with situations that may (directly or indirectly) make it challenging to adhere to the high standards of ethical and professional conduct that are expected of them. The global and local trends that can be observed within this broader operating environment, and which form the background against which the Committee's recommendations are made, will now be discussed.

B. Global Trends

18. The Committee notes that the ethical challenges faced by lawyers are not unique to any particular group or demographic, and this is borne out by a review of high-profile ethical infractions across the globe.⁷ Tackling these challenges thus requires a strategy that targets the profession as a whole, with an

See the Ormrod Committee (United Kingdom), Report of the Committee on Legal Education (Cmnd 4595, 1971), cited in Chelva R Rajah SC, "Ethics and Etiquette" in Modern Advocacy: Perspectives from Singapore (Academy Publishing, 2008) at [17.007]. See also Carol Rice Andrews, "Standards of Conduct for Lawyers: An 800-Year Evolution" (2004) 57(4) Southern Methodist University Law Review 1385 at 1455.

⁶ See The Honourable the Chief Justice Sundaresh Menon, 23rd Gordon Arthur Ransome Oration, "Law and Medicine: Professions of Honour, Service and Excellence" (21 July 2017) at para 15; see also *Lim Mey Lee Susan v Singapore Medical Council* [2013] 3 SLR 900 at [35].

⁷ See, for example, *European Natural Resources Corporation Ltd v Dechert LLP & Ors* [2022] EWHC 1138. The case involved a former senior partner from a large international law firm, who had leaked a client's privileged and confidential information to the press, in order to generate more work for the firm. See also the inquiry into the conduct of lawyers arising from the UK Post Office's Horizon IT Inquiry, which examines the failings surrounding the Post Office's Horizon IT system that led to the wrongful prosecution and conviction of post office operators.

understanding that there may be particular risks and challenges associated with certain types of lawyers or practices. For example:

- a. In relation to large law firms, it has been observed in other jurisdictions that their policies for deciding whether to act in situations of potential conflict, and their use of information barriers when they decide to do so, may be inadequate.⁸
- b. In relation to in-house lawyers, a survey of 400 in-house lawyers in the UK found that 32% were sometimes asked "to advise or assist on things that made them uncomfortable ethically". Further, 45% of respondents stated that they had been asked to advise on proposed action by an organisation which was ethically debatable.⁹
- 19. There are also emerging trends that may exacerbate existing ethical challenges as well as create new ethical challenges for the legal profession. The Committee highlights two examples:
 - a. First, in recent years, the world has increasingly witnessed the proliferation of disinformation and the devaluation of truth in public discourse, in what has been termed as the "post-truth era".¹⁰ Such trends may pose particular ethical challenges for lawyers: as the late former President of the Law Society Mr Adrian Tan observed in his Mass Call 2022 address, a lawyer's voice has consequence and import, and is "built to speak the truth"; its power is "founded on integrity".¹¹ If lawyers'

⁸ See Christine Parker et al, "The Ethical Infrastructure of Legal Practice in Larger Law Firms: Values, Policy and Behaviour" (2008) 31 UNSWLJ 158 at 161; see also Harsha Rajkumar Mirpuri (Mrs) née Subita Shewakram Samtani v Shanti Shewakram Samtani Mrs Shanti Haresh Chugani [2018] 5 SLR 894.

⁹ See Steven Vaughan and Richard Moorhead, "Which Way is the Wind Blowing? Understanding the Moral Compass of In-House Legal Practice" (October 2019).

¹⁰ See The Honourable the Chief Justice Sundaresh Menon, "The Role of the Courts in Our Society – Safeguarding Society", Singapore Courts – Conversations with the Community Opening Address (21 September 2023) at para 33; see also Jennifer Kavanagh & Michael D Rich, RAND Corporation, "Truth Decay: An Initial Exploration of the Diminishing Role of Facts and Analysis in American Public Life", accessible at https://www.rand.org/pubs/research_reports/RR2314.html.

¹¹ See Adrian Tan, President of the Law Society, "The Lawyer's Voice: A User's Guide", Mass Call Speech 2022.

obligations of honesty and candour are not abided by, the collective voice of the legal profession and the weight it is accorded in our society risks being severely weakened.

- b. Second, the rise of generative AI is poised to create a sea change in the work and role of lawyers, and the legal profession will need to adapt to these changes. The same developments also raise various ethical risks, such as the indiscriminate use of AI-assisted research, which might contain false or misleading information presented in a way that conveys the opposite impression. As the profession adapts and evolves, it must ensure that ethical and professional standards for example, duties of reasonable competence and diligence, and duties of confidentiality and duties to the court continue to be maintained.¹²
- 20. At the same time, other global trends inform how law practices need to approach training and mentorship in new ways. One such trend, which may have been accelerated by the pandemic, is the desire for flexible work arrangements ("**FWAs**"). This ought to be seen in a positive light, as FWAs have been observed to be an important way to achieve more family-friendly workplaces (i.e. they will help families to better balance work responsibilities and family commitments).¹³ The key challenge lies in ensuring that the young are still able to receive sufficient mentorship and training notwithstanding FWAs, bearing in mind that law firms have traditionally utilised an artisanal model of mentorship premised on face-to-face interaction.

See The Honourable the Chief Justice Sundaresh Menon, "Answering the Call in the Age of Artificial Intelligence", Mass Call Address 2023 (21 August 2023) at paras 21–23.
 See the Report of the Forward Singapore (Forward SG) Workgroup, "Building our Shared

See the Report of the Forward Singapore (Forward SG) Workgroup, "Building our Shared 2023) ("Forward SG Report") at p 76, accessible Future" (October at https://www.forwardsingapore.gov.sg/- /media/forwardsg/pagecontent/fsg-reports/fullreports/mci-fsg-final-report fa rgb web 20-oct-2023.pdf; see also the Tripartite Advisory on Flexible Work Arrangements and the Ministry of Manpower's announcement that a new tripartite workgroup has been formed to develop a set of guidelines on FWAs, to be launched 2024. accessible in at https://www.mom.gov.sg/~/media/mom/documents/employment-practices/tripartite-advisoryon-fwas.pdf https://www.mom.gov.sg/newsroom/press-releases/2023/0709-tripartiteand workgroup-convenes-first-meeting-to-develop-guidelines-on-fwas.

- 21. There is also data suggesting that the young are strongly driven to work that is aligned with their values. In a survey published this year,¹⁴ Deloitte gathered feedback from more than 22,000 Gen Z and millennial respondents in 44 countries to explore their attitudes about work and the world around them. The survey found that many Gen Zs and millennials make career decisions based on *values* approximately 4 in 10 said that they had rejected assignments due to ethical concerns, while a similar proportion had turned down employers that did not align with their values. Further, while a job is still central to their sense of identity (second only to family and friends), there is a strong desire among Gen Z and millennials to achieve better work-life balance. Other key findings from the survey include: (a) stress and anxiety levels are high, and burnout is on the rise; and (b) harassment in the workplace is a significant concern.
- 22. These changing attitudes to work may explain why there is a tendency among the young to actively seek out new opportunities that may be more closely aligned with their values and preferences. It has been reported that three in four Gen Z workers globally plan to leave their jobs within the next two years, and around half plan to leave their job within a year.¹⁵
- 23. The legal profession will be, and has already been, affected by these trends. In a global survey of 3000 lawyers aged 40 and under conducted by the International Bar Association and published in 2022 ("**IBA Survey**"),¹⁶ more than half of respondents (54%) said they were leaving or thinking of leaving their current legal job. 1 in 5 said they were somewhat or highly likely to leave the legal profession *entirely*. Approximately half cited salary as the most significant reason for wanting to leave their current jobs (49%), with other reasons including lack of progression (38%), and concerns over workload and work-life balance (36%).

¹⁴ See the Deloitte Global Gen Z and Millennial Survey 2023, accessible at <u>https://www.deloitte.com/global/en/issues/work/content/genzmillennialsurvey.html</u>.

¹⁵ See the report published by human resources platform firm Employment Hero titled "Gen Z at Work: The New Workforce Knocking at our Doors" (April 2023).

¹⁶ See International Bar Association Legal Policy & Research Unit, IBA Young Lawyers' Report (2022), accessible at <u>https://www.ibanet.org/document?id=IBA-Young-Lawyers-Report-2022</u>.

C. Review of Disciplinary Cases

- 24. In formulating its recommendations, the Committee compiled two set of statistics relating to disciplinary cases involving advocates and solicitors:
 - a. The first set pertains to a throughflow analysis of complaints made to the Law Society over a two-year period between 1 September 2018 and 31 August 2020.
 - b. The second set pertains to an analysis of disciplinary cases over a fiveyear period between 1 April 2018 and 31 March 2023.
- 25. The statistics, including a summary of key findings, are set out in **Annex C.** The following are the main insights from the review that are pertinent to the Committee's work at this juncture.
 - a. While the incidence of disciplinary violations has risen from 2018 to 2022 as a matter of absolute numbers, these numbers should be seen in proportion, and in light of the growing numbers of the profession in that same period. In the same vein, no trend can be discerned in terms of the severity of sanctions imposed by the Court of 3 Supreme Court Judges ("C3J").
 - b. Of all the reviewed complaints filed with the Law Society between September 2018 and August 2020, which were the years selected for analysis, on average more than 70% of complaints filed were dismissed, with less than 10% of lawyers complained against being sanctioned either by a Disciplinary Tribunal ("DT") or the C3J.
 - c. A review of the disciplinary cases between 2018 and 2022 shows that the proportions of sanctioned lawyers that are attributable to (i) lawyers practising in small firms (between two and five lawyers), (ii) lawyers practising as sole practitioners and (iii) lawyers who come within the

senior category (i.e. with more than 15 years' PQE), are higher than their corresponding proportions within the legal profession generally. These groups respectively feature in about 42.4%, 23.2% and 72.8% of the reviewed disciplinary cases, despite them respectively accounting for about 17.7%, 6.6% and 37.7% of the community of legal practitioners in Singapore.

- d. Further, 55.2% of all reviewed disciplinary cases had involved a senior legal practitioner who practises in a small firm or as a sole practitioner. Senior lawyers accounted for 75.5% of disciplinary cases involving lawyers practising in small firms and 82.8% of disciplinary cases involving lawyers practising as sole practitioners. These statistics may be a reflection of the challenges facing small firms and sole practitioners, and in particular, those facing senior lawyers practising in small firms or as sole practitioners. These challenges include being directly responsible for the conduct of files and the management of the practice, the profiles of clients of small firms and sole practitioners, and resource constraints when dealing with practice management issues and in the de-escalation of potential complaints.
- e. The statistics above should also be read in conjunction with the types of infractions that had been involved. An analysis of the infractions across the same period show that the majority of these disciplinary infractions concern issues of professional standards, rather than fundamental ethical breaches or dishonesty. Such infractions may be addressed with training and mentorship. In particular, it is important to understand and address the challenges that small firms and sole practitioners face.

D. SAL Young Lawyers' Survey

26. The young are especially important to the future of the legal profession. To this end, a survey of lawyers of 2-10 years' PQE was conducted. The results of the survey, set out in Annex D, reflected an urgency for the legal community to be

intentional and thorough about mentoring, supervision and feedback within ethically-centred workplaces that resonate with the values of young lawyers (all slides referred to in this Report refer to slides at Annex D). In particular:

- a. Talent Retention: Only close to 1 in 4 respondents had stayed with the same employer since entering the profession (25.62%) (see slide [9]).¹⁷ The top three reasons for leaving their last employer were career progression (18.54%), workplace culture (18.37%) and salary (15.90%). These reasons are broadly similar to those expressed in the IBA Survey (see [23] above). The Young Lawyers' Survey also suggests that apart from being fairly remunerated, young lawyers are driven to work that is intellectually stimulating and where they are able to contribute to the administration of justice (see slide [8]). In a competitive global marketplace for talent, employers need to create a vision of work that coheres with the goals and aspirations of young lawyers, in order to retain their share of talent. The ideals of the legal profession, if instilled from the start of their interaction with the law, would also serve to anchor them to the profession.
- b. Education and Training: The Young Lawyers' Survey suggests that there is insufficient education and training relating to ethics and professional standards. Personal values were the main source or reference that informed the respondents' definition of professional standards, with the main source of education being the Part B course (see slide [30]). Reliance on these two sources alone would not be sufficient. There is a need to strengthen the continuum of legal education along its entirety – encompassing law school, the Part A and Part B courses, as well as continuing and specialist education. The reliance on the Part B course also shows that it is important to start introducing young lawyers to ethics at an early stage.

¹⁷ 33.02% had changed their employer once, 19.54% had changed their employer twice, 12.90% had changed their employer three times, and 8.92% had changed their employer more than three times.

- c. Awareness of Ethical and Professional Standards: Furthermore, only 33.40% of respondents indicated that they were "completely aware" of the professional standards expected of legal professionals, with 57.50% being "moderately aware" and the remaining being "somewhat" or "slightly aware" (see slide [30]). This finding should be seen alongside one of the key findings from the review of the disciplinary cases - the most-commonly occurring cases involved breaches of professional standards,¹⁸ as opposed to breaches relating to fundamental defects of character such as those involving dishonesty (see Annex C at [31] and [37]). These findings affirm the need for an emphasis on professional standards in the continuum of legal education, particularly in continuing education, which the majority of respondents indicated was helpful in developing their knowledge and skills (see slide [41]). This resonates with the national trend on lifelong learning published in the Forward SG Report – 73% of those surveyed agreed or strongly agreed that training was a meaningful use of time.¹⁹
- d. **Mentoring**. Good leadership and mentoring are key enablers to a conducive work culture (see slide [10]). However, only 1 in 10 had undergone a structured mentorship programme, and the majority of those who did so found it effective (see slide [38]). There is a need to be more deliberate and intentional about mentorship, especially in light of the changes to the working environment arising from FWAs.
- e. **Sustainable Workplace Practices**: Respondents indicated that the top three enablers of a conducive work culture are a balanced lifestyle (15.37%), reasonable workload (12.97%) and good leadership (12.59%) (see slide [11]). On the other hand, the top three issues that affected their ability to practice successfully were harassment (18.79%), excessive workload (18.15%) and a culture of unethical behaviour

For an elaboration of the types of misconduct that come within this category, see Annex C at [8(a)].
 See the Forward SC Depart at a 22

¹⁹ See the Forward SG Report at p 32.

(17.33%) (see slide [14]). The issue of workplace bullying was also highlighted by respondents during focus group discussions (see slide [17]). Many indicated that their place of employment did not have a protocol or policy to promote ethical values and support the development of high professional standards, or were unsure about the same (see slide [31]). These findings, which relate to sustainable workplace practices, will be studied in greater detail in the lead up to the Final Report.

E. Rationale for Interim Recommendations

- 27. These insights and global trends provide a normative foundation on which the Committee's work, in upholding and reinforcing ethics and professional standards, should be built. In sum, lawyers across the board face ethical challenges, and emerging trends such as generative AI may exacerbate these challenges or even create new ones. It is in this context that the values, training and mentorship of lawyers throughout their careers assume particular significance. It cannot be assumed that traditional artisanal methods such as asking a fresh lawyer to sit in an older lawyer's room, assigning such a lawyer to a team, or clocking lecture attendance will suffice in light of changing attitudes and preferences toward work.
- 28. The Young Lawyers' Survey, which was completed by 527 respondents, shows that young lawyers want more mentoring, better training and more sustainable careers.²⁰ Indeed, the responses to the Young Lawyers' Survey reflect a disjunct in generational mindsets, between the expectations of young talent and some of their managers. This is of concern because young legal talent is extremely valuable in many industries outside of the law. The future of the legal profession is at risk if these deeper concerns are not addressed. This dissonance should be discussed at a deeper level.

²⁰ More than 5,000 young lawyers were invited to complete the survey. For a sample of 527 respondents, the margin of error is approximately 4.3% at a 95% confidence level (see slide [3]).

- 29. In addition, of the statistics on disciplinary cases reviewed by the Committee shows that lawyers practising as sole practitioners and in small firms, and in particular, senior lawyers within that group appear to face greater challenges in the context of their ethical and professional obligations as compared with their other counterparts within the legal profession (see [25(c)] and [25(d)] above). To properly address this, there is a need to understand what these challenges are, which might be unique to the profile of these groups, and how they can be better supported in the context of their ethical and professional obligations.
- 30. These issues require greater study and need to be looked at more closely. To this end, the Committee intends to conduct a deeper review with targeted focus groups. The Interim Report deals with a first set of recommendations, and will serve as the foundation for a further set of recommendations in the Final Report. The recommendations in the Interim Report may also be further refined in the Final Report.
- 31. In the interim, the Committee recommends a thorough-going re-orientation of all aspects of a lawyer's education and career to reaffirm the moral centre and values of the legal profession. An intentional and systems-based approach is required. At the very outset, law as a profession should inspire and attract individuals with the right motivations and values. When these individuals embark on the path of pursuing law as a course of study, legal education must then "grow lawyers up" in an ethically directed manner. After formal legal education is completed and these individuals join the ranks of the legal profession, their learning to contextualise ethics must continue to be internalised throughout their careers. At each stage and in specialist areas, the appropriate training and coaching is crucial. To support this, the correct continuous education and mentorship must be provided intentionally within law practices and communities of practice, in an eco-system that is ethically centred.
- 32. The Committee's recommendations may be summed up by three strands:

- a. *Ethos* to inculcate the values and habits within the community of legal professionals that exemplify the practice of law as an honourable profession;
- b. *Learning* to promote persistent and pervasive lifelong learning of ethics and professional standards; and
- c. *Mentoring* to ensure that lawyers receive reinforcing layers of mentoring throughout their careers.
- 33. In recognition that all meaningful change requires thoughtful application over time, the Committee proposes to start work on the proposed interim recommendations, with a view to finetuning the approach in the Final Report.

IV. RECOMMENDATIONS RELATING TO ETHOS

- 34. The recommendations relating to ethos are aimed at securing candidates with apt mindset and values, and instilling vision in the community through habits and narratives.
- 35. The Committee reiterates that when respondents to the Young Lawyers' Survey were surveyed on the sources or references that inform their definition of professional standards, personal values emerged as the top selection (see [26(b)] above). It is therefore imperative that any effort to address ethics and professional standards begin by first targeting the values held by lawyers.

A. Core Values of the Legal Profession

Recommendation 1: To distil core values of the legal profession that will be clearly communicated and explained to members of the profession, aspiring entrants and the public. The core values will reiterate the importance of the calling to serve, and their communication will also serve to (i) attract the correct candidates to the profession; (ii) unify the profession and sustain its sense of call; and (iii) educate the public at large, so that they can appreciate the premise from which lawyers act, as the respect of society for the law as an institution is central to its legitimacy.

36. A profession's values are "its vision of the moral qualities it wishes its members to embody".²¹ The proposed core values are intended to reiterate the importance of the lawyer's calling to serve. As observed by Chief Justice Sundaresh Menon, "[g]etting called to the Bar means so much more than earning a qualification. It means you take on the mantle of service, and commit yourself to learning and the pursuit of excellence, not for their own sakes, but for a higher and far more worthy cause – the administration of justice".²²

²¹ See The Honourable the Chief Justice Sundaresh Menon, 23rd Gordon Arthur Ransome Oration, "Law and Medicine: Professions of Honour, Service and Excellence" (21 July 2017) at para 42.

²² See The Honourable the Chief Justice Sundaresh Menon, "The Legal Profession Amidst the Pandemic: Change and Continuity", Mass Call Address 2021 (23 August 2021) at para 8.

- 37. Beyond the reiteration of the calling to serve, the Committee considers that it is necessary to distil and articulate the core values of the legal profession, for the following reasons.
 - a. First, to attract the correct candidates. Aspiring entrants to the legal profession should be committed to embarking on a continuous cultivation of the core values. The law may not be a suitable profession for everyone, especially for those who do not resonate with the core values.
 - b. Second, to unify the profession and sustain its sense of call. The core values provide a common language for the profession, among juniors and seniors alike. The core values can also serve as a compass or lodestar, to inspire and empower lawyers; to shape their mindsets; and to guide their conduct when they encounter issues relating to ethics and professional standards.
 - c. Third, to educate the public on the premise from which lawyers act. The respect of society for the law as an institution is central to its legitimacy. At the same time, society must be able to appreciate the premise from which lawyers act; certain expectations placed on lawyers may not be appropriate. For instance, members of the public should know that a lawyer does not adopt a "win at all costs" approach, because a lawyer owes a paramount duty to the court which takes precedence over his or her duty to the client.²³
- 38. The core values of the legal profession that resonated strongly with its members are **Integrity**, **Professionalism**, and **Justice**. There was general consensus on these core values in the focus groups and other discussions conducted by the Committee.

²³

See Rule 4(1) of the Legal Profession (Professional Conduct) Rules 2015 ("PCR").

39. While aspects of each core value may overlap with the others, the Committee is of the view that each encapsulates a distinct and important principle by which every lawyer must be guided.

1. Integrity

- 40. The core value "Integrity" is a foundational value that relates to the moral character of the individual lawyer. It reflects the lawyer's status as an officer of the court. As noted by Chief Justice Sundaresh Menon at the Mass Call Address 2022, "lawyers are required, first and foremost, to be persons of integrity. ... admission to the Bar is about character first, and then about competence".²⁴
- 41. "Integrity" incorporates the principle that a lawyer must always act with **uncompromising honesty**. This is a multifaceted obligation that encompasses his or her dealings with the client,²⁵ opposing parties and/or counsel, the public,²⁶ and any court or tribunal before whom he or she appears on behalf of a client.²⁷ In the context of court proceedings, this principle is reflected in the professional conduct rules relating to a lawyer's ethical obligations in relation to the evidence provided by his or her client. To the extent that a lawyer is able, a lawyer must prevent his or her client from, must not be a party to, and must not assist the client in, suppressing evidence and/or giving false evidence or false information to a court or tribunal.²⁸ In addition, where a lawyer knows that his or her client is about to give, or has given, false evidence or false information to a court or tribunal, the lawyer must cease to act for the client, or if the lawyer continues to act for the client, conduct the client's case in a manner that does not perpetuate the falsehood.²⁹ The principle of integrity finds equal expression beyond the courtroom or in contentious settings, and it attaches to lawyers engaging in non-dispute or transactional work.

See The Honourable the Chief Justice Sundaresh Menon, "The Legal Profession as an Honourable Profession", Mass Call Address 2022 (23 August 2022) at para 4.
 See Pule 5(1)(a) of the PCP

²⁵ See Rule 5(1)(a) of the PCR. ²⁶ See Rule 8(1)(a) of the PCR

See Rule 8(1)(a) of the PCR.

See Rules 9(1)(c) and 9(1)(d) of the PCR.

²⁸ See Rule 10(3) of the PCR.

²⁹ See Rule 10(4) of the PCR.

42. The core value "Integrity" is broader than merely the need for honesty. It also incorporates the principle that the lawyer's paramount duty is to **assist in the administration of justice** as an officer of the court and a member of an honourable profession. A lawyer must therefore not merely refrain from inappropriate behaviour; instead, he or she must strive to uphold the standing and integrity of the legal system in all he or she does.

2. Professionalism

- 43. The core value "Professionalism" reflects the lawyer's pursuit of excellence in ethical standards and professional competence, and requires lawyers to maintain the highest standards in discharging the duties they owe towards the court, client, fellow lawyers and the public. This core value incorporates at least the following three principles.
- 44. First, lawyers must be **diligent in their three relationships with client, court and fellow counsel**. They must be diligent in discharging their duties, such as by keeping the client reasonably informed of the progress of their matter and by providing timely advice. While lawyers owe a duty of loyalty or fidelity to their client, in that they are required to advocate and protect their client's interests, this is also subject to the broader duties they owe as officers of the court.
- 45. Second, lawyers must be **fair and courteous**, and must conduct themselves **professionally**, towards **every person they interact with in the course of their work**. In particular, lawyers should interact with one another in good faith and in a dignified and courteous manner, in keeping with their roles as members of an honourable profession.
- 46. Third, lawyers must have the requisite knowledge, skill and experience to provide competent advice and representation and thus must be committed to **lifelong learning, training and development**. The importance of lawyers being effective life-long learners and being guided by a continuing commitment to learning is particularly pronounced because of what has been described as

the decreasing "half-life of knowledge" today. To be able to discharge their duties with professionalism, lawyers must not only remain up to date with substantive legal developments, but must also adapt and respond to broader societal developments. A case in point is the integration of technology into our legal processes and into the everyday work of legal professionals (such as the use of AI tools offered by business data or analytics solutions service providers to assist with the conduct of due diligence in transactional work and Zoom for remote hearings in disputes work), a shift accelerated by the COVID-19 pandemic. More broadly, lawyers should view their professional development as a continuing and lifelong endeavour, to which they must remain committed at every stage of their careers.

3. Justice

47. The core value "Justice" reflects the lawyer's commitment to serve the ends of justice, and conducting himself or herself, and all aspects of his or her work, as a member of an *honourable profession* guided by the pursuit of *higher aspirations and ideals*. An often-cited definition of a profession is that provided by Roscoe Pound, the former Dean of the Harvard Law School:³⁰

The term refers to a group of men pursuing a learned art as a common calling in the spirit of a public service – no less a public service because it may incidentally be a means of livelihood. **Pursuit of the learned art in the spirit of a public service is the primary purpose**. Gaining a livelihood is incidental, whereas in a business or trade it is the entire purpose. [emphasis added]

48. Lawyers, in particular, are called to be "ministers in the temple of justice",³¹ and they are officers of the court "charged with the unique responsibility of upholding the legal system and the quality of justice".³² In particular, the core value "Justice" reflects the lawyer's obligations to promote the broader administration

³⁰ See Roscoe Pound, *The Lawyer from Antiquity to Modern Times* (St. Paul, Minn.: West Publishing Co, 1953) at p 5.

³¹ See *Re Tay Quan Li Leon* [2022] 5 SLR 896 at [1].

³² See Wong Keng Leong Rayney v Law Society of Singapore [2006] 4 SLR 934 at [84].

of justice in society, including access to justice – a lawyer's noble calling that ultimately serves the public. In this sense, "Justice" is also a value unique to the legal profession. The term "Justice" is used here in a broader sense, referring not only to the just adjudication of rights and obligations, but also to the promotion of compromise, conciliation and closure.³³

- 49. First, lawyers are integral in promoting and upholding the day-to-day administration of justice, by virtue of the privileges accorded to them. Indeed, the Legal Profession (Professional Conduct) Rules 2015 ("PCR") provide that "[a] legal practitioner has a duty to assist in the administration of justice, and must act honourably in the interests of the administration of justice".³⁴ Lawyers have the right to appear in court and represent their clients, whether in criminal, civil or family matters. They also act as trusted advisors and counsellors to their clients, helping their clients navigate the justice system and the principles and rules relevant to their legal problems. In both these roles, lawyers serve as the voice for their clients, advancing their client's cases to the best of their abilities, while conducting themselves in a manner that upholds the standing and integrity of the legal system and the profession,³⁵ and promotes the fair and efficient administration of justice.
- 50. Second, there is an expectation that as members of the profession dedicated to justice, lawyers would be concerned that indigent, vulnerable and needy members of the public have **access to justice** through affordable legal services and *pro bono* work.³⁶ This is consistent with the PCR, which provides that "[a] legal practitioner must facilitate the access of members of the public to justice".³⁷ It also finds expression in the mission statement of the Law Society, which reads: "To serve our members and the community by sustaining a

³³ See The Honourable the Chief Justice Sundaresh Menon, "Technology and the Changing Face of Justice" (Speech at the Negotiation and Conflict Management Group (NCMG) ADR Conference 2019, 14 November 2019) at paras 49 and 50.

³⁴ See Rule 9(1)(a) of the PCR.

³⁵ See The Honourable the Chief Justice Sundaresh Menon, "A Conscientious Bar", Mass Call Address 2017 (28 August 2017) at para 16.

³⁶ See The Honourable the Chief Justice Sundaresh Menon, Response at the Opening of the Legal Year 2013 (4 January 2013) at para 24; see also The Honourable the Chief Justice Sundaresh Menon, Mass Call Address 2013 (27 July 2013) at para 13.

³⁷ See Rule 4(*e*) of the PCR.

competent and independent Bar which upholds the rule of law and ensures access to justice". In this vein, it is mandatory for lawyers, when applying for a practising certificate annually, to make a declaration stating, among other things, whether they have provided any specified *pro bono* service in the immediately preceding practice year, and the total estimated amount of time spent.³⁸

- 51. This is in recognition of the fact that lay persons depend and rely on lawyers to access justice, in light of the specialised expertise, knowledge and skill that lawyers possess. Lawyers must thus be cognisant of the fact that they often represent their lay clients' interface with the justice system, and must conduct themselves with that responsibility in mind. In this way, access to justice is also a key pillar of the broader system for the administration of justice, and is integral to securing public trust in the legal profession and the justice system as a whole.
- 52. Third, lawyers are key players in ensuring that society continues to be governed by the **rule of law**. While the rule of law does not admit of a fixed or precise definition, one basic definition of the rule of law is that both the government and society at large must be bound by and abide by the law.³⁹ Laws are applied equally to everyone and there are mechanisms or institutions to ensure that the law is impartially enforced.
- 53. In Singapore, the rule of law assumes additional significance due to the key role it has played in nation-building. Singapore's journey as a nation has been characterised as one founded on a commitment to the rule of law,⁴⁰ and the rule of law has also been described as a "universal value" that is the foundation of our society and a key ingredient of our success.⁴¹ It has been observed that what defined Singapore were shared ideals and aspirations such as

³⁸ See Rule 3 of the Legal Profession (Mandatory Reporting of Specified Pro Bono Services) Rules 2015.

³⁹ See Brian Tamanaha, "The History and Elements of the Rule of Law", Singapore Journal of Legal Studies [2012] 232-247.

⁴⁰ See The Honourable the Chief Justice Sundaresh Menon, "The Rule of Law: The Path to Exceptionalism", Address at the American Law Institute's 93rd Annual Meeting (16 May 2016) at para 6.

⁴¹ See K Shanmugam, "The Rule of Law in Singapore", Singapore Journal of Legal Studies [2012] 357–365 (adapted from keynote address at the Rule of Law Symposium 2012).

meritocracy, intolerance of corruption, and equal opportunity for all regardless of economic background, social status, race or religion. The rule of law provided (and continues to provide) the framework for these shared ideals and aspirations to be realised.

54. Lawyers are in a privileged position to promote the administration of justice, access to justice and the rule of law. However, the gravity of these responsibilities means that they should be entrusted only to those capable of discharging them properly and honourably.⁴² There is a public interest in ensuring that society's trust and confidence in the legal profession continues to be maintained. As the C3J explained in *Law Society of Singapore v Ravindra Samuel* [1999] 1 SLR(R) 266:⁴³

The administration of justice can only proceed on the basis that solicitors can place reliance upon the honesty of the solicitors with whom they deal. The public too must be able to repose confidence in a profession which plays so indispensable a part in the administration of justice. Similarly, the courts of this country must be able to depend on the honesty and integrity of all practitioners appearing before them and to expect that they will maintain the highest standards of personal honesty and integrity in their dealings with the courts.

55. This was reiterated by the C3J in *Law Society of Singapore v Ahmad Khalis bin Abdul Ghani* [2006] 4 SLR 308:⁴⁴

The legitimacy of the administration of justice in the eyes of the public cannot be gainsaid. Respect for the law as viewed through the lenses of the public is an indispensable element in the fabric of the system of justice. Indeed, the public constitutes the ultimate body of individuals for whose benefit the law and the legal system exist. To this end, anything which undermines public confidence in the competence and/or professionalism of lawyers must not – indeed, cannot – be permitted. ... the focus should be the precise opposite – to enhance the standing and (more importantly) accessibility of the legal profession in the eyes of the public.

⁴² See The Honourable the Chief Justice Sundaresh Menon, "The Legal Profession as an Honourable Profession", Mass Call Address 2022 (23 August 2022) at [7].

⁴³ See Law Society of Singapore v Ravindra Samuel [1999] 1 SLR(R) 266 at [12].

⁴⁴ See Law Society of Singapore v Ahmad Khalis bin Abdul Ghani [2006] 4 SLR 308 at [5].

B. Building Shared Vision

Recommendation 2: To build a shared vision for the legal profession as a community, the following are proposed: (i) a pledge for university students (to be implemented from academic year 2024/2025); (ii) a revised declaration for newly admitted advocates and solicitors of the Supreme Court (to be implemented beginning in Mass Call 2024); and (iii) a creed for all members of the legal profession. This will serve to explain the legal profession's core values in a more detailed way and to build consensus on and deepen understanding of these values.

56. The core values are required to be brought to life through a larger visual within imagination and textualised within reality. The Committee recommends summarising the core values in the form of a creed, which would function as a shared vision for the community. In the earlier stages of an aspiring lawyer's career, this vision should also be reflected in the pledge that all university students take and the declaration made by every person admitted as an advocate and solicitor of the Supreme Court.

1. Pledge for University Students

- 57. A law student's journey in the legal profession begins when he or she first steps into law school. It is important that they start with the right mental model. The Committee proposes that freshmen in the local law schools take a pledge at the start of university, to cultivate their awareness and sensitivity to the obligations they will have to observe as future members of an honourable profession. This is not dissimilar to the approach in the local medical schools, where medical students take a pledge at the commencement of their tertiary education. A suitably modified pledge should be repeated at graduation.
- 58. The law schools have agreed in principle with this recommendation, with a view to implementation for the academic year 2024/2025. Further, activities and components sensitising law students to the idea and concept of the law being an honourable profession could be introduced into the law schools' freshmen orientation programme.
- 59. The proposed pledge for law students is as follows:

I, (NAME), recognising the privilege and responsibility of being a law student,

do sincerely pledge that:-

I will strive to act with integrity, honesty, fairness and civility in all that I do;

I will strive to understand and hold to the values of the legal profession;

I will respect the rule of law, promote the ends of justice, and seek to serve the public good sincerely and to the best of my ability.

2. Declaration for Newly Admitted Advocates and Solicitors

- 60. Rule 30 of the Legal Profession (Admission) Rules 2011 ("**the Admission Rules**") requires every person admitted as an advocate and solicitor to make a declaration in the form set out in the First Schedule to the Admission Rules. It has been observed that the declaration embodies values that are universal and timeless, and binds the individual lawyer taking it for the entire length of his or her career.⁴⁵
- 61. To better encapsulate the core values, the Committee recommends that the current declaration can be refined in the following manner, with a view for implementation beginning in Mass Call 2024 (the proposed declaration has been refined with input from the Senior Counsel Forum).

Existing declaration (see rule 30 of				Proposed declaration				
the Admission Rules)								
l Inam	e and IC num	iberl do sole	emnlv	l Ina	ame and I(C nun	nber], recognis	ina
and		-		-			responsibility	•

⁴⁵ See Law Society of Singapore v Rasif David [2008] 2 SLR 955 at [59].

affirm/swear that I will truly and	being a member of an honourable
honestly conduct myself in the	profession, do solemnly and sincerely
practice of an advocate and solicitor	declare and affirm/swear that:-
according to the best of my	
, , , , , , , , , , , , , , , , , , ,	Lam an officer of the Court:
knowledge and ability and according	I am an officer of the Court;
to law.	
	I will truly and honestly conduct
	myself in the practice of an advocate
	and solicitor according to the best of
	my knowledge and ability and
	according to law;
	I will at all times honour my duties and
	responsibilities to the Court, to my
	clients and to fellow members of the
	legal profession;
	I will strive to uphold the values and
	best traditions of the legal profession;
	and
	I will respect and uphold the rule of
	law, promote the ends of justice, and
	serve the public good sincerely and to
	the best of my ability.

62. The Committee notes that there will be changes to the regime for the admission of non-practising lawyers and advocates and solicitors, arising from the recommendations of the Committee for the Professional Training of Lawyers. The wording of the declaration is to be further reviewed in due course to accommodate these changes.

3. Creed as a Vision for the Community

63. The Committee proposes that the proposed core values explained at [36]–[55] above be encapsulated in the form of a creed, as follows:

I am a member of the legal profession and I hold as paramount the values of integrity, professionalism, and justice.

In all my dealings with the Courts, clients, fellow legal practitioners, and the public, I will:

act with honesty; uphold the honour of the legal profession; and serve the administration of justice.

64. The Committee will further consider, as part of its work in implementing the recommendations in this Interim Report, how the creed may be propagated regularly across the entirety of the legal profession, so as to thoroughly drive home the message that the creed operates as a fundamental bedrock of the legal profession. Suggestions have included encouraging law firms or in-house teams to use the creed as a reminder in their workplaces in a manner best suited to their workplaces; making it a requirement of the annual practising certificate renewal exercise that lawyers acknowledge the creed as part of that exercise; for an entity such as the SAL to communicate the creed to all its members on an annual basis at an appropriate juncture, so as to ensure that non-practising lawyers, in-house lawyers and Legal/Judicial Service Officers (who do not participate in the annual practising certificate renewal exercise) are also included; as part of an appropriate medium that would be distributed generally to every newly qualified lawyer, such as A Civil Practice which the Committee proposes to be distributed to all new entrants of the legal profession at Mass Call; or to utilise occasions such as the Opening of the Legal Year, which from the perspective of the general public, would serve as a powerful symbol of the profession's commitment to this creed.

C. Community Rituals to Entrench Values

Recommendation 3: To entrench values as narratives through community rituals. As a start, the Mass Call experience should be enhanced to affirm the importance of ethics and professional standards at the outset of one's career, with enhancements implemented from Mass Call 2024. The start of and graduation from university, and the occasion of the annual Opening of the Legal Year, could be other opportunities to emphasise shared values. Community rituals provide visual and vivid representations of values and help to build up a sense of fraternity and commonality within the profession.

- 65. The development of community rituals is an important way to promote an ethical mindset and moral compass. For example, the Valedictory References held on the retirement of Justice Chao Hick Tin and Justice Andrew Phang Boon Leong, Vice-Presidents of the Court of Appeal, lauded good values and conduct.⁴⁶ It is proposed that the Law Society and the SAL consider creating and entrenching community rituals that become occasions and platforms to bring the profession together and help lawyers self-identify as members of the profession. Developing a spirit of fraternity and *esprit de corps* within the profession is an essential part of imparting good values and a sense of duty in lawyers. These community rituals help to remind lawyers that they are part of an honourable profession and serve a greater cause. The importance of such rituals should be emphasised by having senior luminaries and members of the judiciary attend in support.
- 66. In this regard, and as a start, the Mass Call is an important rite of passage for all lawyers, and should affirm the importance of ethics and professional standards at the outset of their careers. The Committee recommends the following non-exhaustive enhancements to be implemented from Mass Call 2024:
 - Refining the declaration for newly admitted advocated and solicitors (see [61] above).

⁴⁶ The Valedictory Reference for Justice Chao Hick Tin was held on 27 September 2017 and the Valedictory Reference for Justice Andrew Phang Boon Leong was held on 28 November 2022.

- b. Senior practitioners and Senior Counsel should be invited to a reception to interact with new entrants to the profession. A senior practitioner who has been identified as a role model to the profession may also be invited to deliver a speech at the reception.
- c. An updated version of *A Civil Practice* should be distributed to all applicants (see [68.b] below).

D. Building Habits and Practices Premised on Aspirational Standards

Recommendation 4: To build habits and practices premised on aspirational standards, codes and reference guides relating to ethics and professional standards should be promulgated for specific practice areas. As a start, (i) the Criminal Code of Practice and (ii) the etiquette guide titled *A Civil Practice* should be updated; and (iii) a new Ethical Best Practices in Dispute Resolution Guide is proposed. The building of habits and practices premised on these aspirational standards will sustain long-term behavioural change.

- 67. A profession's habits and practices can be built through aspirational standards espoused by its members that reflect the best of their legal traditions. The Committee recommends non-binding guiding principles for specific practice areas, which would (a) communicate the expectations relevant to particular specialisations; and (b) through adoption, build good community habits. These aspirational codes, although non-binding, should be continuously reviewed and updated.⁴⁷ Some examples of existing codes and reference guides include:
 - a. the Criminal Code of Practice, jointly issued by the Attorney-General's Chambers ("AGC") and the Law Society;
 - b. the Art of Family Lawyering, published by the Law Society;

⁴⁷ generally. the Societv's ethics More Law resources can be accessed at https://www.lawsociety.org.sg/for-lawyers/ethics-resources/. An overview of its ethics resources and support schemes can be accessed at https://law-society-singapore-prod.s3.apsoutheast-1.amazonaws.com/2023/12/Law-Society-Ethics-Resources-Factsheet-As-at-December-2023.pdf.

- c. the Singapore Corporate Counsel Association ("**SCCA**")'s Code of Ethics and Standards of Professional Conduct for In-House Counsel.
- 68. The Committee proposes the following initiatives, in collaboration with the relevant stakeholders, with work to commence in 2024:
 - a. The AGC and the Law Society can update and review the Criminal Code of Practice. For instance, it should be considered whether the relevant principles in the PCR should be incorporated in the Criminal Code of Practice as well as principles relating to the Prosecution's duties of disclosure.
 - b. A Civil Practice provides guidance on the conduct becoming of a member of the legal profession. In particular, it provides guidance on courtesy and etiquette both within and outside the courtroom. SAL will be working on a second edition of A Civil Practice. The Committee recommends that this second edition incorporate inputs from judges and practitioners across a variety of areas of practice, so that its guidance will be widely applicable to all members of the profession.
 - c. A new Ethical Best Practices in Dispute Resolution Guide will be developed to set out best practices and ideal standards specific to disputes work. This may extend to arbitration practitioners and could be developed in conjunction with the relevant arbitration bodies (the Singapore International Arbitration Centre (SIAC), the Chartered Institute of Arbitrators (CIArb) Singapore Branch and the Singapore Institute of Arbitrators (SIArb)).
- 69. The Final Report will build on this work. In the course of the Committee's focus group discussions, some participants expressed support for specialist codes, in recognition of the different practices and professional conventions that may apply in the context of different areas of legal practice. Such codes may also be useful for the purposes of training and reinforcing professional standards.

V. RECOMMENDATIONS RELATING TO LEARNING

70. The recommendations relating to learning form the backbone of the proposals. The core values must be supplemented by actual knowledge of the applicable standards and expectations. The Young Lawyers' Survey shows that for many, the Part B course is their main source of education relating to professional standards. This is not sufficient. The proposals relating to learning seek to build a strong continuum of ethics education from the moment a student considers the study of law, through to the end of each lawyer's career. The through-train of learning through university, continuing and specialist education must ensure that the system "grows lawyers up" in an ethically directed manner, and is a constant and relevant guide.

A. Teaching of Ethics in Law Schools

Recommendation 5: To inculcate in law students from local universities the unique ethical duties and obligations incumbent upon members of the legal profession, by the following: (i) the education of values, which is to be viewed as a continuous journey; (ii) the inclusion, in law schools' curriculum, of content on core ethical duties of lawyers, contextualised in substantive courses; and (iii) the use of internships as an opportunity to expose law students to ethical issues in legal practice.

- 71. The Committee includes representatives from the three law schools in Singapore, i.e., the National University of Singapore Faculty of Law ("NUS Law"), the Singapore Management University Yong Pung How School of Law ("SMU Law") and the Singapore University of Social Sciences School of Law ("SUSS Law") ("the Law Schools").
- 72. The Law Schools agree that there is a need to sensitise law students to the unique ethical duties and obligations incumbent upon members of the legal profession by providing a foundation for them to make sense and cultivate their awareness of the ethical and professional duties that they will eventually find themselves subject to when they become members of the legal profession.

- 73. The following recommendations are aimed at developing the ethical consciousness of law students:
 - a. education of the core values;
 - b. a review of the **law school curriculum** to include content sensitising students to core ethical duties of lawyers; and
 - c. sensitising ethical consciousness during **internships** by exposing law students to ethical issues in legal practice.
- 74. Although the focus of the Committee's recommendations in this section relates to the Law Schools, ethics education can and should begin even *prior* to university. For example, to the extent possible, content relating to ethics and professional standards can be incorporated in the SAL Junior College Law Programme, Temasek Polytechnic's Diploma in Law & Management, and outreach programmes to pre-tertiary students.

1. Education of the Core Values

- 75. The Committee recommends an approach that views the education of values as a continuous journey, where ethics and professional standards are taught and reinforced through a systematic programme of education and training that pervades each person's journey towards, and thereafter through, a career in the law. The education and cultivation of values in members of the legal profession therefore begins from the outset from the time aspiring entrants to the legal professional life. In time to come, some of them will become senior members of the profession who are in a position to act as mentors and impart their lessons and experiences in respect of these values for the next generation.
- 76. That values undergird the identity of all members of the legal profession means that they must be communicated beforehand to prospective entrants of the legal profession so that, if they choose to become a member of the legal profession,

they will do so with full awareness of what these values are, and because they identify with these values and share the commitment to uphold the ideals represented by these values.

- 77. In particular, concepts and notions relating to these values must be emphasised during university, which is a critical foundational phase of the education and cultivation of values. The objective is to imbue aspiring lawyers with the understanding that the legal profession is an honourable profession fit only for women and men of sufficient moral and ethical calibre.
- 78. In this regard, the Senior Counsel Forum has committed, among other things, to conduct fireside chats or lectures in ethics for students in the Law Schools.⁴⁸ This is an example of interactions that can provide an opportunity for students to learn more about the core values of the profession and how they are applied in the context of specific practice areas.

2. Review of Curriculum

- 79. The Law Schools' curriculum should be reviewed to include content that introduces the students and sensitises them to the core ethical duties imposed upon members of the legal profession. These core ethical duties encompass three facets: (a) duty to the court; (b) duty to the client; (c) duty to the community. Law students should also understand how each of these duties relate to one another.
- 80. The core ethical duties introduced to law students are distinct from the core values and professional duties that are provided for in the PCR and other rules under the Legal Profession Act 1966 ("**the LPA**"), which are currently taught during the Part B course. These core ethical duties are a more generalised version of the specific professional duties, and they are aimed to sensitise law students to and make them aware of these specific duties and provide them

⁴⁸ The Senior Counsel Forum has also committed: (a) to conduct annual CPD courses and lectures; (b) to assist in the Ethics Line (see Recommendation 13 below); and (c) to conduct fireside chats or host dinners for small groups of lawyers focusing on ethics and the duties of lawyers.

with a framework for understanding these specific duties in the time to come. In other words, the objective is to shape the law students' ethical consciousness and not to simply duplicate content that will be taught elsewhere. This is consistent with the view that the education of values is a continuous journey, and each stage of the ethics education continuum should build atop one another. The teaching of ethics in the Law Schools is not meant to be a rotelearning exercise for legal ethics, but the starting point of an aspiring lawyer's ethics education journey.

- 81. The Law Schools have agreed to conduct a review of the law school curriculum to incorporate ethics-related content, based on the following guiding principles. This is with a view to implementation for the academic year 2024/2025.
- 82. First, ethics should be embedded and contextualised as part of the substantive courses already taught at the Law Schools. This is otherwise known as the pervasive method of teaching ethics.⁴⁹ Such an approach could be two-fold: (1) at the level of theory and method, to illustrate the core values of the profession; as well as (2) within the *substantive content* taught, demonstrating to the students how ethical obligations lie within. At a focus group discussion, students explained that most of them would be able to appreciate and understand what the core duties of a lawyer are when taught to them, and as aspiring entrants of the legal profession, they would also subscribe to what is required of them by these core ethical duties. The difficulties which the students faced, as they explained, lie in appreciating how these ethical concepts relate to the substantive knowledge which they acquired as part of their legal education and how these ethical concepts would apply in practice and what it meant for them.
- 83. Second, to the extent possible, ethics should be a component of the examinations and assessments in the Law Schools (e.g. in courses relating to ethics, legal research and writing, and legal theory). This would emphasise the

⁴⁹ See David Link, "The Pervasive Method of Teaching Ethics" (1989) 39 Journal of Legal Education [1989] 485.

importance of ethics to students at the outset of their journey in the legal profession.

- 84. Third, the Law Schools could instil ethical consciousness in students outside of the curriculum, for example, by organising debates and essay competitions relating to issues in legal ethics, with prizes to be sponsored by the Law Society or law firms. This would encourage students' interest in ethics and deepen their appreciation and awareness of the lawyers' core ethical duties.
- 85. The next section outlines what the Law Schools are currently doing and what they intend to do, in light of the guiding principles above.
- 86. NUS Law already adopts the integrated/pervasive model, which entails different aspects of legal ethics being integrated into an appropriate component of the compulsory and/or elective subjects that are taught across all years of study. The objective is to ensure that students can appreciate legal ethics both in the broader context and in the particular field of study. For example:
 - a. In the first-year "Singapore Law in Context" module, students are provided an introduction and orientation to the key concepts of professional responsibility that distinguish lawyers from laypersons.
 - b. In the first-year "Legal Analysis and Communication" module, students are taught basic principles of professional responsibility, including the duties to court, clients and other legal actors.
 - c. In the second-year "Trial Advocacy" module, students are taught basic legal etiquette as well as ethical issues in litigation.
 - d. In the second-year "Company Law" module, the analogy between directors and lawyers in relation to fiduciary duties is touched upon, with students learning that like directors vis-à-vis companies, lawyers must act in the best interests of their clients and ensure that they are not in a position of conflict.

- 87. NUS Law is also considering the introduction of a 1-2 credit module dedicated to legal ethics for students in their third and fourth years of study, as it considers that the optimal pedagogy is that of a combination of an integrated model with a dedicated course. In addition, this will ensure that all students continue to encounter the subject of ethics in their upper years. NUS Law intends to integrate ethics into more elective courses.
- 88. SMU Law currently requires all students to take a course on Ethics & Social Responsibility. This course provides students with conceptual frameworks to resolve ethical dilemmas, include those occurring in professional contexts (such as conflict of interests). Going forward, SMU Law proposes to place greater focus on values education and to inculcate in students the notion that lawyers owe a *positive duty* to advance the interests and the community at large. Ethics is also taught to students as a component of various substantive courses that students would take at different junctures of their legal education journey. For example:
 - a. In the "Singapore Legal System" module, students are provided a brief introduction on the role of lawyers in the Singapore legal system, in particular, their legal duties to the court and clients, as well as their moral duties to society.
 - b. In the "Legal Research & Writing" module, students are taught legal etiquette in the context of advocacy and the duty of lawyers to assist the court.
 - c. In the "Law of Evidence" module, students are taught concepts of professional responsibility relating to evidence in the litigation context.
 - d. In the "Legal Theory & Philosophy" module, students examine alternative views of lawyering with reference to broad principles encapsulated in the PCR such as the lawyer's duty to the client and the lawyer's role as an

officer of the court, and to assist the court in the administration of justice. Students are also asked to consider how the lawyer's role and duties are fleshed out by a broader understanding of what it means to advance justice and the common good.

- 89. There is also a proposal for students to be exposed to a variety of contextspecific ethical issues through the various types of electives available to students, as well as for students to undertake a pre-graduation assessment or exercise to ensure that they are ready to integrate ethical knowledge with practice.
- 90. For SUSS Law, the proposal is to place greater emphasis on a longitudinal curriculum focusing on the development of ethics and morals as core values across all stages of their students' legal education. The objective is to ensure that students understand, internalise and apply the spirit of these concepts, and not merely focus on what is technically permissible under legislation and rules relating to professional conduct. Currently, all first-year students already undertake the "Ethical Legal Practice and Client Care" course, which is a module dedicated to legal ethics that would introduce them to the concepts of professional responsibility. The various other substantive law courses that students take across their years of study would embed within them concepts relating to ethics, with a focus on ethical concerns in specific areas of law or legal practice. For example:
 - a. In the "Family Law and the Family Justice Courts" course, students are taught the duties owed by lawyers and how lawyers ought to conduct themselves in family proceedings.
 - b. In the "Criminal Law, Procedure and Evidence" course, students are introduced to the professional and ethical duties of lawyers in criminal practice and introduced to the ethical issues that can arise.

91. There are proposals for a "Dean's Talk", which is an exhortation by the Dean to each graduating cohort on the importance of ethics and values. SUSS Law also plans to introduce a post-graduation support and engagement network that allow graduates to stay in touch with one another and allow them to seek advice on ethical challenges or dilemmas outside of their usual support system at work, if and when the need arises.

3. Internships

- 92. Internships provide law students with the opportunity to be exposed to practical ethical issues in the context of legal practice and be sensitised to what these issues could entail. The instillation of ethical sensitivity is best achieved by having law students observe model ethical behaviour in practice and having the opportunity to ask their supervisors about professional ethical issues that may arise during the course of real-world practice. The Committee proposes that a draft protocol be developed for law firms to brief interns at the start of their internships, with a focus on the application of ethical obligations in legal practice. For example, the draft protocol could encourage internship mentors to discuss with their interns at least one ethical situation during the course of each internship.
- 93. To complement their internship experience, the Law Society has proposed developing a platform for law students to have access to good role models during their internships (e.g. past winners of the Law Society's C.C. Tan Award).⁵⁰ This will comprise interactive sessions where law students can attend to hear these role models share about how they have dealt with ethical issues in practice. Law students can also pose questions on ethical issues or questions that they may have encountered during their internships. The Law Society will compile or convey feedback or points raised from these sessions to the Law Schools. This can help the Law Schools to calibrate their curriculum, attachment/internship programs and briefings to enhance their students' ethical sensitivity.

⁵⁰ The C.C. Tan Award is an annual award from the Law Society recognising members who exemplify the virtues of honesty, fair play and personal integrity.

B. Teaching of Ethics in Part A

Recommendation 6: To inculcate the same values in the ethical consciousness of law graduates of universities outside Singapore, the ethics-related content from the Law Schools should be made available to candidates of Part A of the Singapore Bar Examinations through an online module to be completed as a requirement for Part A qualification.

- 94. It is convenient at this juncture to outline the process for students to qualify for admission as an advocate and solicitor.
 - a. Local students must complete a 4-5 year undergraduate programme or a 2-3 year postgraduate programme in a Singapore law school and attain a prescribed overall grade.
 - b. Overseas students must meet other criteria, set out in the Admission Rules and the Legal Profession (Qualified Persons) Rules 2015, including passing the Part A examinations.
 - c. All students must pass the Part B examinations and complete a specified amount of legal training.
- 95. Although the Part B course and examinations have an ethics component, the ethics-related content in the Law Schools will be relevant to specific university subjects and it would be ideal if overseas students can benefit from the same exposure as local students would. The Committee recommends that the ethics-related content in the Law Schools be extended to the SILE and made available on the SILE's online site as an online ethics course. Overseas students would be required to complete this online ethics course, as one of the requirements for passing the Part A examinations.
- 96. The Committee envisages that the content for the online course will take time to build. Its announcement from the outset will enable the Law Schools and

SILE to do this in tandem with the Law Schools' own curriculum review, as outlined in Recommendation 5.

C. Teaching of Ethics in Part B

Recommendation 7: To ensure that each stage of the ethics education continuum builds on the previous stages, there should be a review of the content relating to ethics and professional standards taught as part of the preparatory course leading to Part B of the Singapore Bar Examinations.

- 97. Part B is an important gateway for legal professionals. Currently, Part B candidates are exposed to ethics and professional standards through the following:
 - a. First, the "Ethics & Professional Responsibility" module is one of six compulsory modules of the Part B course and Part B examinations which candidates are required to pass as a pre-requisite to admission as an advocate and solicitor of the Supreme Court pursuant to section 13(1) of the LPA. It provides comprehensive coverage of the various aspects of professional legal ethics.
 - b. Second, all practice trainees⁵¹ are required to register and complete an online learning course on "Ethics in Practice". This course is structured as a comprehensive programme using mini-lectures and case-study discussions to provide an in-depth understanding of how complex professional ethics issues arise in a practice environment. Participants learn how to make better ethical decisions and enhance their awareness of ethical issues that are embedded in real-life situations, through interactive roleplaying exercises and videos. A learning assessment is conducted at the end of the programme.

⁵¹ Save for practice trainees serving their practice training periods as Legal Service Officers or Judicial Service Officers.

98. To ensure that each stage of the ethics education continuum builds atop one another, the Committee recommends a review of the content relating to ethics and professional standards in the Part B course. The review should be undertaken jointly between SILE and the Law Schools, and can take place in tandem with Recommendation 5 and Recommendation 6 above.

D. Continuing Professional Development

Recommendation 8: To promote the continuous instillation of values throughout one's professional life, ethics and professional standards should be a mandatory component of the CPD scheme, applicable to lawyers across all seniorities (with effect from CPD Year 2025).

- 99. Beyond Part B and the practice training period, the Committee considers that it is important to ensure that lawyers are systematically and routinely exposed to training content relating to ethics and professional standards.
- 100. The Committee notes that at the level of the inquiry committees and disciplinary tribunals, the most-commonly occurring cases involve breaches of professional standards, as opposed to breaches relating to character defects such as those involving dishonesty. This has remained consistent from 2018 to 2022 (see Annex C at [31(a)] and [37(a)]), and affirms the need for mandatory and constant training to raise and maintain professional standards across the board.
- 101. The Committee thus recommends that ethics and professional standards should be a mandatory component of the CPD scheme ("Mandatory Component"). This should be implemented from CPD Year 2025, which runs from 1 January to 31 December 2025, such that there would be sufficient time for the relevant stakeholders to iron out content.
- 102. A lawyer's commitment to strong ethics and high professional standards is a lifelong one. Accordingly, the Committee recommends that the Mandatory Component should apply equally to lawyers across all levels of seniorities. The Committee also notes that a significant proportion of the disciplinary cases

reviewed involve senior lawyers (i.e., lawyers of more than 15 PQE) (see Annex C at [24(c)] and [28]) – although the Committee recognises that senior lawyers will often be the subject of disciplinary complaints by virtue of them assuming overall responsibility for their matters. In any event, some aspects of professional standards training may be especially beneficial for more senior practitioners (e.g., in relation to the adoption of new technologies).

- 103. The proposal is for the Mandatory Component to comprise 3 points and to apply equally to all lawyers. This should be the case at least for the first 3 years following the implementation of the Committee's report, and a review of the Mandatory Component can be undertaken thereafter.
- 104. Insofar as the content for the Mandatory Component is concerned, SAL and the Law Society should designate key content and work with designated content creators to ensure the sustainability and relevance of the content taught. These designated content creators should bear in mind the need to vary the content of the courses from year to year (such as by covering different parts of the PCR) so that they do not become repetitive, and should also ensure that there is content covering the different areas of legal practice (so as to avoid too heavy a focus on any one area of practice such as litigation which may be less relevant to practitioners in other areas).
- 105. The Committee recommends that the following non-exhaustive areas could be covered under the Mandatory Component, with SAL and the Law Society taking the lead to enhance existing or develop new initiatives:
 - a. SAL Annual Review seminars currently cover the previous year's major developments, e.g. changes to the PCR or codes of conduct, new DT and C3J cases. These annual updates can be complemented by longerterm reviews of developments and case law (between 3 to 5 years).
 - b. Seminars on ethics in the context of particular practice areas (e.g. family law and criminal law) with sharing of best practices, as learning must be

contextualised so that ethics is internalised and applied throughout lawyers' career. SAL's Professional Affairs Committee and the Law Society could work together to convene practice leads to develop the annual focus areas.

- c. Seminars on issues relating to fundamental aspects of practice that could be covered on a rotational basis, such as the relationship between client and solicitor, and the relationship between solicitor and court.
- d. Interactive dialogue sessions with the Judiciary, AGC and senior members of the Bar on issues relating to ethics and professional standards, in the context of court proceedings.
- 106. For in-house lawyers, there is no mandatory requirement to participate in CPD programmes. The Committee considers that this gap can be bridged by having these ethics courses offered under the auspices of CPD also being extended to in-house lawyers, or for SAL to develop courses suited to in-house lawyers together with SCCA.

E. Structured Training and Specialist Programmes to Incorporate Ethics

Recommendation 9: To contextualise ethical issues faced in the various practice areas, ethics-related content should be incorporated into structured training and specialist programmes.

- 107. SAL has developed and maintains the Legal Framework for Training and Education ("LIFTED"). LIFTED is a general competency framework for the entire legal profession, the objective of which is to identify knowledge, skills and other attributes required by various kinds of legal professionals.
- 108. In conjunction with SAL, the Committee recommends that the LIFTED competency framework's component on professional ethics be reviewed and updated in line with the recommendations from this report.

- 109. Consequently, for structured training programmes offered under the LIFTED competency framework, ethics-related content can be incorporated into the programme. For instance, in the area of family law, SAL, in collaboration with SUSS, runs the Family Therapeutic Justice Certificate Programme ("FTJCP") with the support of the Family Justice Courts and the Law Society. Ethics-related content can be incorporated into the FTJCP curriculum in a manner that is contextualised to family law.
- 110. The Committee notes that SAL is developing a voluntary certification programme for young lawyers, the Junior Lawyers Practice Certification Programme ("JLPCP"), which will be offered from 2025 onwards. The certification programme will offer courses that provide more personalised instruction for young lawyers to link law and practice, learning through scenario-based training. It is envisaged that participants in the initial years of practice will focus on developing substantive legal and technical skills, with content based on true scenarios and aimed at problem solving (for example, drafting of affidavits for lawyers in dispute resolution, and drafting of contracts for corporate lawyers). The Committee recommends that professional ethics courses or contents in line with the competency framework for junior lawyers should be developed and offered as part of this programme, such as through integration into the scenarios featured in the JLPCP.
- 111. The Committee also notes that there are further plans to extend similar voluntary certification programmes eventually to lawyers in the middle to senior category. With increasing seniority, the programme will introduce specific components relating to leadership, project management and business management, building upon current programmes such as the SAL-INSEAD Legal Leadership Programme (SILLP). Ethical challenges can also arise when leading teams and in the course of business development. The Committee recommends that ethics can be incorporated into the courses offered to middle and senior category lawyers in the certification programme to provide lawyers leading teams, departments and law practices with the necessary awareness, skills and tools that will enable them to provide an environment that mentors

and nurtures their team members. This extends beyond how middle and senior category lawyers conduct themselves as managers or when engaging in business development activities. As leaders of teams, middle and senior category lawyers will also play a role in providing guidance and mentorship. These are dimensions of leadership skills which can be imparted and learnt.

- 112. Ethical challenges, particularly those that stem from market practices in the relevant industries, introduce different levels of complexities. Practitioners in these areas often have to deal with industry players from outside the legal fraternity who are not expected to uphold the same set of professional ethics. The introduction of ethics-related content to such structured training programmes allows for more in-depth discussion and training on the ethical issues that are more commonly faced in certain practice areas. SAL will be reviewing these structured training programmes with a view to incorporating more ethics-related content. Further, in relation to specialist accreditation schemes for the following practice areas: Building and Construction Law, Maritime and Shipping Law, Data and Digital Economy Law (D2E). There are plans to expand the scheme to other practice areas. In the accreditation criteria, the Committee recommends that SAL can consider incorporating the demonstration of ethics-related competencies.
- 113. Similarly, the Law Society organises structured CPD courses in different practice areas through its various Practice Committees (for example, "Arbitration 101 – An Introduction to Arbitration and Its Fundamental Concepts"). Going forward, the Law Society should incorporate more ethicsrelated content in these tailored courses.
- 114. Finally, the Committee also notes that that there are ethics-related training programmes already in place for Legal Service Officers at the AGC and Judicial Service Officers within the judiciary which are specialised to the roles and functions of these officers:

- a. Within the AGC, AGC Academy runs the "Ethics and Professional Responsibility as a Public Sector Lawyer" course for new Legal Service Officers in the AGC. This encompasses (i) ethics and professional responsibility generally; (ii) duty as officers of the court; (iii) duty as prosecutors; and (iv) duty as legal advisors.
- b. Within the judiciary, the Singapore Judicial College has a three-pronged approach for Judicial Service Officers: (i) judicial ethics in relation to the ethics and behaviour of judges outside of the courtroom; (ii) judicial ethics in relation to the work of judges in the courtroom; and (iii) in relation to the second strand, an understanding of lawyers' ethical and professional standards, as judges should be enforcing such standards in the courtroom.

F. Facilitating Life-long Learning through New Technologies, including Generative Artificial Intelligence

Recommendation 10: To make resources on ethics and professional standards more accessible and to use new technologies, including generative AI, to facilitate self-education.

- 115. An important aspect of education relates to *self-education*. Independent learning, and in particular the accessibility of resources on ethics and professional standards, must be made easier. The Committee recommends the creation of a new resource platform relating to ethics and professional standards that will ease independent learning and access to material. This repository will be accessible to all lawyers, and will encompass a comprehensive collection of rules, regulations, codes of conduct, practice directions, decisions from DTs and the C3J, and commentaries, including the revised *A Civil Practice*.
- 116. This repository would serve as an invaluable tool for self-learning, discovery, and research, enabling lawyers to readily access and navigate the intricacies of ethics and professional standards. The repository would be curated and

maintained by SAL, ensuring that the information provided is updated. As ethical challenges are often scenario-based, the portal should go beyond keyword searches to explore new techniques of interactive queries, such as using question-and-answer interfaces tapping on generative AI capabilities. This allows lawyers to efficiently locate specific information on scenarios posing ethical dilemmas. As lawyers provide feedback on their question-andanswer pairs, these can be used to improve the AI's responses through reinforcement learning. Through this collective effort, lawyers will be able to enhance their understanding of ethics.

- 117. A collaborative approach with contributions from law firms and the Law Society to support the upkeep and continuous development of the repository would ensure the sustainability of the repository and its continued relevance to the rapidly evolving landscape of ethics and professional standards.
- 118. The Committee recognises that experimentation with and the proper utilisation of appropriate new technology will take time.

VI. RECOMMENDATIONS RELATING TO MENTORING

- 119. The last set of recommendations in the Interim Report relate to mentoring. Mentorship is an essential component in creating communities where lawyers access good modelling and advice. Mentorship ought to be viewed as fundamental to the development of a junior lawyer's exoskeleton of ethical consciousness and professional standards. In this regard, the legal profession has always had a strong vocational component. Juniors pick up the technical skills of their seniors by close observation. Academic study alone would not be sufficient to prepare juniors for the practice of law; juniors rely on seniors to impart values and receive guidance on ethical issues.⁵² Concomitant with this, seasoned lawyers have a duty to teach and mentor the young; and law firms have a responsibility to create environments conducive to guiding them.
- 120. The object of the following recommendations is to encourage and instil a culture of mentorship in the profession, with a view to further recommendations in the Final Report.

A. Supervising Solicitors

Recommendation 11: To assist supervising solicitors in ensuring that their trainees acquire the required values, competencies and skills, a protocol should be introduced and provided to all supervising solicitors.

121. Mentorship first starts with the supervising solicitor during a lawyer's training contract. In particular, supervising solicitors should take on a more active role in ensuring that they mentor their practice trainees on managing the ethical issues that can arise in practice. As noted by the C3J in *Law Society of Singapore v Lun Yaodong Clarence* [2022] SGHC 269 at [49], "[t]rainees depend on their supervising solicitors to acquire the values, competencies and skills necessary to become members of a noble and honourable profession".

⁵² See The Honourable the Chief Justice Sundaresh Menon, "A Conscientious Bar", Mass Call Address 2017 (28 August 2017) at para 5.

122. There should be a systematic and intentional effort to ensure that trainees receive adequate training from their supervising solicitors. The Committee notes that SILE has incorporated ethics-related issues such as client care, duties of care and court etiquette in the checklist for supervising solicitors. The Committee recommends that this be supplemented by a more detailed protocol to be introduced by SILE. The protocol should provide guidance to supervising solicitors on how they can be intentional in bringing up and discussing ethical issues encountered during practice. The protocol could provide examples of common ethical situations which could be highlighted to trainees, and how and when the supervising solicitor can best convey the learning points. In educational parlance, these are referred to as "teachable moments". Recognising that trainees may not necessarily encounter the same types of situations during their training period, the protocol should provide indicative, rather than prescribed, competencies and values that supervising solicitors should aim to impart to their trainees during the practice training period.

B. Specialist Communities of Practice

Recommendation 12: To promote a culture of lifelong and multi-layered mentoring, specialist communities of practice should be created and developed.

- 123. The Committee notes the recent announcement by the Law Society in October 2023 of the Law Society Mentorship Scheme, which is a comprehensive and remodelled mentoring programme that consolidates previous mentorship schemes. This scheme, which is for new lawyers, is a useful start. Mentoring relationships can also be developed through specialist communities of practice as a lawyer develops his or her career. This is a reflection of two principles.
 - a. First, mentoring ought to be a lifelong pursuit and should not be limited to the foundational stage of one's career. This complements the concept of lifelong learning.

- b. Second, mentoring should not be limited to one's place of practice, or to one-to-one relationships. Communities of practice allow for reinforcing layers of mentoring, revealing different facets of applicable concepts.
- 124. Such communities allow participants to broaden their networks, exchange domain knowledge and deepen subject-matter expertise. They also build up *ethos* by providing the relations to build camaraderie and *esprit de corps* in the profession and support specialist *learning* that is contextualised to specific practices.
- 125. For example, to supplement the communities of practice through its Professional Affairs Committee, SAL is working on the creation of communities of practice for lawyers who have attained specialist accreditation, ie Data and Digital Economy (D2E), Maritime and Shipping, and Building and Construction, or who show interest in such practice area(s).
- 126. The Law Society should also build similar communities of practice into its various specialist committees, such as its criminal practice and civil practice committees. Similar communities of practice should also be built in respect of other areas, so to create networks for mentoring. One such example is the Law Society's Women in Practice Committee ("**WIP Committee**"), which has in place a mentoring programme for junior women lawyers. Female practising lawyers who have less than ten years of PQE are encouraged to join to promote peer learning amongst women practitioners.⁵³

C. Ethics Line

Recommendation 13: To establish a new Ethics Line for lawyers to receive external guidance and mentorship on ethical issues, in a manner that is less

⁵³ In 2019, the WIP Committee launched a group mentoring roundtable for junior women lawyers. In 2022, a Group Mentoring Programme was established with 13 lawyers as volunteer mentors and 8 groups of 10 women mentees each. The sessions take place on a quarterly basis, and participants are encouraged to raise issues of concern and draw on one another's perspectives on practice-related questions.

formal than a request to the Advisory Committee, and which is able to provide more immediate advice.

- 127. Together with the Law Society, the Committee proposes the establishment of the "Ethics Line" as a mechanism for lawyers to receive external guidance and mentorship on ethical issues, in a manner that is less formal than a request to the Advisory Committee, and which is able to provide more immediate advice on a specific difficulty. It is anticipated that the Ethics Line will be implemented shortly after the Opening of the Legal Year 2024.
- 128. The Ethics Line is intended to fall under the umbrella of the Law Society's Members' Assistance & Care Helpline ("**MACH**"). MACH is a one-stop referral and information service for members of the Law Society. It provides members with a forum to turn to for help or assistance when faced with issues at work or problems which may affect their work. Under MACH, the existing practice is that if a member requires advice or guidance on an ethical issue, the query will be referred to the Advisory Committee.⁵⁴ During the 5-year period from 2019 to 2023, the Advisory Committee received approximately 170 requests for guidance from legal practitioners and law practices, averaging between 30 to 40 requests for guidance per year.⁵⁵ The Advisory Committee provides *written guidance* that is usually in the form of a letter to the enquirer which includes detailed research on the ethical issues raised.⁵⁶
- 129. The Committee has received feedback that there is a need for a mechanism that provides more immediate advice than the current available channel under the Advisory Committee. The Ethics Line is intended to *complement* the work of the Advisory Committee. Under the Ethics Line, guidance will be provided by

⁵⁴ The Professional Conduct Council is constituted pursuant to section 71(1) of the LPA. The Advisory Committee is appointed by the Professional Conduct Council pursuant to section 71(10) of the LPA.

⁵⁵ The Advisory Committee is supported by the Secretariat of the Law Society. Requests to the Advisory Committee for guidance are required to comply with the Law Society's Practice Direction 2.1.3.

⁵⁶ The Advisory Committee has published two volumes of anonymised queries it has received (Professional Ethics Digest), which are available on the Law Society's website.

senior practitioners, and the Senior Counsel Forum has committed to lending their support in this regard. In brief terms, the proposed process is as follows:

- a. A lawyer who requires advice and guidance on ethical issues can call or email the Ethics Line and outline the issue.
- b. The Secretariat of the Law Society will anonymise the details and contact a senior practitioner for advice.
- c. The senior practitioner will render the advice through the Law Society, which will be conveyed to the lawyer.

VII. THE WORK AHEAD FOR THE FINAL REPORT

- 130. The recommendations in the Interim Report are intended to serve as a foundation for the recommendations in the Final Report. This section outlines the areas that the Committee intends to focus on for the Final Report.
- 131. The ethical lawyer is a product of his or her wider community, and the common theme underlying these focus areas is how lawyers can be better supported by their communities – both within their workplaces and by the legal fraternity generally.
- 132. First, the Committee will discuss how practitioners experiencing difficulties can be better trained and mentored at an earlier stage. One possible recommendation is to create a formal avenue for the Courts and members of the profession to highlight situations of concern with the object of *aiding and assisting* the practitioner (such as by mentoring, training or counselling). Such situations of concern (for example, where there is serious mental or physical illness) may not necessarily warrant the initiation of disciplinary proceedings, but may result in breaches if the practitioner is left unsupported.
- 133. Such a recommendation would build upon the existing Protocol for Implementing the Judicial Feedback Framework on Inappropriate Conduct in Court ("ICC Protocol"). In 2015, an ad-hoc Study Committee under the SAL's Professional Affairs Committee was formed in response to an increasing incidence of lapses in courtesy and inappropriate conduct in court ("ICC"). The Study Committee, chaired by a High Court Judge and comprising representatives of the Law Society, noted that the disciplinary framework contemplated a binary approach where one could make a formal complaint or take no action. The Study Committee noted the variations of ICCs in issue, and that disciplinary proceedings may not always address the root causes of ICC. The Study Committee thus agreed to institute a non-regulatory and nonstatutory protocol between the Courts and Council of the Law Society where ICC by legal practitioners could be rectified informally. The ICC Protocol operates as follows:

- a. Where the ICC Protocol is activated, the relevant court registry will write to the Law Society's Director of Representation and Law Reform. The letter will contain details of the court's feedback of the perceived incident of ICC and request the assistance of the Law Society to reach out to the lawyer for the purpose of (i) giving the feedback, and/or (ii) requiring the lawyer to consider going for training or counselling by a senior lawyer (as may be appropriate), and reminding that lawyer of his or her duties to the court.
- b. As the ICC Protocol is purely voluntary, it is up to the lawyer to agree or not agree to undergo the required training or counselling. If the lawyer agrees, the Law Society will inform the relevant registry in writing. If the court is satisfied with the remedial steps taken by the lawyer, the matter will likely be considered resolved and no further steps will be taken.
- c. If the lawyer disagrees, the Law Society will inform the court of the decision. The court will then decide if it wishes to proceed with a complaint under s 85(1) or s 85(3) of the LPA.
- 134. Although the ICC Protocol was implemented with effect from 1 September 2016, it has only been activated on two occasions in 2018. The Committee's discussion presents an opportunity to re-energise and augment the ICC Protocol.
- 135. Second, the Committee will consider how the challenges faced by small law firms and sole practitioners can be better addressed in the context of ethical and professional obligations.
- 136. Third, the Committee will consider how healthy and sustainable workplace practices can be promoted. The Committee recognises that these recommendations alone cannot be complete without healthy sustainable workplaces where lawyers can be guided and empowered to pursue their

calling with integrity, passion and purpose. Ethical standards thrive where practices conducive to such standards are nourished, and systemic ethical resilience is cultivated in workplaces where high professional standards are sustainably pursued. The area of sustainable workplaces is relevant to the wider future of the legal profession, with which the issue of professional standards are well-sustained into the future that lawyers can remain of service to society. There is much at stake in the effort to retain and groom our fair share of talent within the legal profession into the future. On the domestic front, we need good minds assisting individuals, families, our social entities, businesses, government, and shaping the framework in which our society operates. On the international front, if Singapore is to continue to thrive as a trusted global node, the best legal advice will be foundational to international commerce, Singapore's relations with other nations, and international negotiations of all kinds.

137. An intentional and systematic effort to strengthen the legal profession's ethical and professional standards will require the cooperation and coordination of all stakeholders. It is with this spirit of collaboration that the Committee invites all members of the profession to participate in the upcoming focus groups leading up to the Final Report.

Date: 15 December 2023

Annex A – Terms of Reference

Object of the Committee and Report: A strategy to reaffirm the moral centre and values of the legal profession; to enable lawyers and those who aspire to a career in the law to understand the legal profession as a calling to be answered with honesty, integrity and dedication.

1. To define the concern. Honesty, integrity and dedication of lawyers are critical to access to justice and the rule of law. To chart trends in the ethical and professional standards of the legal profession; and to pinpoint possible factors that may have caused a degradation in ethical and professional standards.

2. To understand the problem. To assess whether the core values of the legal profession are well understood and whether they are regarded as sacrosanct.

a. Do the core values need to be clarified and if so, how?

b. Do those entering the profession understand these core values and possess the commitment to pursue the craft of lawyering?

c. Do we need to renew and strengthen the commitment to values among existing members of the profession?

d. Do those within the profession exemplify, transmit and mentor younger members on these core values?

3. To consider how to attract those who aspire to practice law as a profession to study law, and how to imbue the correct values at the inception of the selection process:

a. How those aspiring to a career in the law could better understand law as a calling.

b. Whether there is sufficient exposure to these values within junior colleges and polytechnics offering law-related courses.

c. Whether law schools could consider this in the selection process.

4. To consider how through education, to inculcate the morals and values of the legal profession in new entrants into the legal profession, and to preserve and enhance this throughout the course of their professional careers.

a. How undergraduate curricula of the local universities, as well as the Parts A and B Courses conducted by the Singapore Institute of Legal Education could better incorporate and foster these values.

b. How to incorporate greater emphasis on ethics and professional standards in the continuing legal education of legal practitioners.

c. How senior practitioners could contribute practical ethical content within the different segments of legal education.

5. To consider how to build a practice environment and ethos that promotes systemic ethical health and resilience within the legal profession, and fosters values-oriented mentorship and community.

a. Whether legal practitioners facing ethical challenges are well supported in terms of resources, guidance, mentors and role models; whether existing frameworks within the profession for such guidance and mentoring may be refined and enhanced.

b. Within law firms, whether and how employers employ practices to provide close and sustained mentorship to lawyers faced with ethical uncertainties.

c. Whether the existing ethical framework, including rules, practice certificate requirements, practice directions and guidance notes, provides effective guidance and regulation for legal practitioners.

6. To make recommendations to address any additional challenges arising from the Covid-19 pandemic which have further weakened the ethical fabric. A consideration of the possible reforms should include the following:

a. An examination of the increased societal challenges to the ethical climate postpandemic, and how these challenges may be addressed.

b. An examination of the shifts in the modalities of legal education and legal practice resulting from the pandemic; and how these may be mitigated.

c. An examination of the changes likely to remain a feature of legal education and legal practice into the future, how they affect ethical resilience, and how any challenges may be addressed.

d. An examination of wellness, security and longer-term sustainability issues within the ethical workplace.

Annex B – Members of The Committee, Co-Opted Members of Working Groups and Secretariat

Co-Chairpersons

Justice Valerie Thean	Judge, Supreme Court of Singapore
Mr Jimmy Yim SC	Chairman, Drew & Napier LLC

Members

Justice Andre Maniam	Judge, Supreme Court of Singapore
	Co-Chair, Professional Affairs Committee, Singapore Academy of Law
Judicial Commissioner Kristy Tan	Judicial Commissioner, Supreme Court of Singapore
[Remaining members of Committee in alp	phabetical order of family names]
Mr Jason Chan SC	Partner, Allen & Gledhill LLP
	President, Law Society of Singapore
Professor Leslie Chew SC	Dean, School of Law, Singapore University of Social Sciences
Ms Rebecca Chew	Partner, Rajah & Tann Singapore LLP
	Chairperson, Women in Practice Committee, Law Society of Singapore
Ms Renita Sophia Crasta /	Singapore Corporate Counsel Association
Ms Yee Hui Lin Rachel*	
Mr Hui Choon Kuen	Chief Executive, Attorney-General's Chambers
	Chair, Professional Standards & Ethics Working Group, Singapore Academy of Law
Ms Una Khng	Director, Helmsman LLC
Mr Jerry Koh	Managing Partner, Allen & Gledhill LLP

Professor Lee Pey Woan	Dean, Yong Pung How School of Law, Singapore Management University
Mr Colin Liew	Colin Liew LLC
Mr Kenneth Lim	Partner, Allen & Gledhill LLP
	Chairman, Advisory Committee to the Professional Conduct Council
	Co-Chair, Professional Standards & Ethics Working Group, Singapore Academy of Law
Ms Christine Low	Director, Peter Low Chambers LLC
	Chairperson, Small Law Firms Committee, Law Society of Singapore
Mr Mohamed Faizal Mohamed Abdul Kadir SC	Second Chief Prosecutor, Attorney- General's Chambers
Mr Ng Jern-Fei KC	JFN Chambers LLC
Mr Ng Wai King	Chairman & Managing Partner, WongPartnership LLP
Emeritus Professor Jeffrey Pinsler SC	National University of Singapore
Professor Tan Cheng Han SC	Chief Strategy Officer, Faculty of Law, National University of Singapore
Ms Jessie Tan	Director, Legal Industry Division, Ministry of Law
Mr Paul Tan	Partner, Gibson, Dunn & Crutcher LLP
Ms Jasmine Toh	Legal Counsel, VocalBeats
	Member, Young Lawyers Committee, Law Society of Singapore
	Member, Women in Practice Committee, Law Society of Singapore
Mr Abraham Vergis SC	Managing Director, Providence Law Asia LLC
Mr Gregory Vijayendran SC	Partner, Rajah & Tann Singapore LLP
*Alternate members	

Co-opted members of Working Groups

Mr Shawn Toh	Chief Executive Officer, Law Society of Singapore
Mr Alvin Chen	Chief Legal Officer, Law Society of Singapore
Ms Jean Wong	Singapore Institute of Legal Education
Mr Malcolm Tan	Chairperson, Continuing Professional Development Committee, Law Society of Singapore
Ms Rachel Wong	Vice-Chairperson, Continuing Professional Development Committee, Law Society of Singapore
Secretariat	
Mr Edwin San	Former Senior Assistant Registrar, Supreme Court of Singapore (up to 30 June 2023)
Mr Bryan Ching	Assistant Registrar, Supreme Court of Singapore

Ms Wee Yen Jean

Mr Perry Peh

Mr Joel Fun

Ms Sarah Banton

Assistant Registrar, Supreme Court of Singapore

Assistant Registrar, Supreme Court of Singapore

Justices' Law Clerk, Supreme Court of Singapore

Justices' Law Clerk (Designate), Supreme Court of Singapore

Annex C – Statistics and Trends in Ethical and Professional Standards

Summary of key findings:

(a) An analysis of the throughflow of complaints made to the Law Society between September 2018 and August 2020 reflect that the proportion of complaints against advocates and solicitors of the Supreme Court which are eventually dismissed at each stage of the disciplinary process under Part 7 of the LPA is significant. The proportion of cases that are dismissed at each of the RC and IC stages is significant (on average, **45.6%** for the RC stage, and **45.9%** for the IC stage). The proportion of dismissed cases as a whole is also significant (on average, **73.0%**). The proportion of cases which resulted in the imposition of a sanction at the DT stage are low (on average, **3.4%**). Similarly, the proportion of such complaints that eventually result in referral to C3J (on average, **4.9%**) and/or imposition of sanctions is low (on average, **3.9%**).

(b) There is no discernible trend in the number of disciplinary cases arising from complaints made against advocates and solicitors of the Supreme Court. The increase in the number of cases from 2018 to 2022 has been accompanied by a year-on-year increase in the number of advocates and solicitors holding practising certificates in the same period.

(c) There is no discernible trend in the severity of the sanctions imposed by the C3J.

(d) Of the disciplinary cases reviewed, on average: (i) lawyers practising in small firms were involved in 42.3% of IC and DT cases, and 42.9% of C3J cases; (ii) lawyers practising as sole practitioners were involved in 21.6% of IC and DT cases, and 28.6% of C3J cases; and (iii) senior lawyers were involved in 69.1% of IC and DT cases, and 85.7% of C3J cases. Lawyers in each of these categories (lawyers practising in small firms, lawyers pracitising as sole practitioners and senior lawyers) respectively represent 17.7%, 6.6% and 37.7% of all registered legal practitioners in Singapore. The proportion of sanctioned lawyers attributable to these groups of lawyers is higher than their representative proportions within the legal profession.

(e) Of the disciplinary cases reviewed, on average, **55.2%** of all disciplinary cases had involved senior legal practitioners who practise in small firms or as sole practitioners. More specifically, on average, senior lawyers accounted for **75.5%** of disciplinary cases involving small firms and **82.8%** of disciplinary cases involving sole practitioners. For context, as at 31 October 2023, 40% of senior lawyers in Singapore practise as sole practitioners or in small firms.¹

(f) At the IC and DT level, the most-commonly occurring cases involve breaches of professional standards, and that has remained consistent from 2018 to 2022. There has been an increase in the number of cases involving breaches of solicitor's duties to client or third parties. At the C3J, most of the cases involve misconduct revealing a fundamental defect in the solicitor's character, which is in line with the need for the C3J to deal with the most severe cases of misconduct. These cases at the C3J level are also evenly balanced by cases involving other types of misconduct.

¹ The historical breakdown of the proportion of senior legal practitioners who practise in small firms or as sole practitioners corresponding to the relevant time periods of the reviewed disciplinary cases is unavailable due to data source limitations.

Introduction

1 In formulating its recommendations, the Committee compiled two sets of statistics:

(a) The first set pertains to a **throughflow analysis** of complaints made to the Law Society of Singapore ("**the Law Society**") under s 85(1) of the Legal Profession Act 1966 (2020 Rev Ed) ("**the LPA**") over a two-year period between 1 September 2018 and 31 August 2020.

(b) The second set pertains to an analysis of **disciplinary cases** arising from complaints made to the Law Society under s 85(1) of the LPA over a five-year period between 1 April 2018 and 31 March 2023.

2 The complaint process under s 85(1) of the LPA applies to both regulated foreign lawyers and advocates and solicitors of the Supreme Court.² Consistent with the Committee's emphasis on the ethics and professional standards of Singapore lawyers, the subject of analysis in the complaints and disciplinary cases in both sets of statistics is limited to advocates and solicitors of the Supreme Court (hereafter referred to as a "**legal practitioner**").

Methodology

The throughflow analysis

3 The **throughflow analysis** traces the trajectory of complaints made to the Law Society against legal practitioners under s 85(1) of the LPA and in respect of which a Review Committee ("**RC**") had been constituted pursuant to s 85(6) of the LPA. The focus is to identify, of all such complaints, the proportion of those (a) that were dismissed and/or withdrawn at each of the subsequent stages of the disciplinary process or (b) which eventually resulted in the appointment of a disciplinary tribunal ("**DT**"), referral to the Court of Three Supreme Court Judges ("**C3J**") or the imposition of sanctions.

4 The throughflow analysis is limited to a two-year period between 1 September 2018 and 31 August 2020 because complaints received by the Law Society after 31 August 2020 might not have completed their trajectory through the subsequent stages of the disciplinary process under Part 7 of the LPA.

Disciplinary cases

5 The analysis of **disciplinary cases** arising from complaints made against a legal practitioner under s 85(1) of the LPA is divided into two categories:

(a) The **first category** includes cases where a *determination of misconduct* was made at the conclusion of proceedings before the Inquiry Committee ("**IC**") (such a case is referred to as an "**IC case**") or at the conclusion of DT proceedings (such a case is referred to as a "**DT case**"). To elaborate:

(i) **IC cases** include those where a determination of misconduct had been made by the Council of the Law Society ("**the Council**") following its consideration of the IC's report pursuant to s 87(1)(b) of the LPA. However, it <u>excludes</u> those cases where the Council had determined that there should be a formal investigation by a DT pursuant to s 87(1)(c) of the LPA. This exclusion

² See the definition of a "regulated legal practitioner" (to which s 85(1) of the LPA applies) in s 2(1) of the LPA.

avoids double counting between IC cases and DT cases. As elaborated below, such cases would come under the umbrella of DT cases.

(ii) **DT cases** include those where a determination of misconduct had been made by the DT such that a legal practitioner should be subjected to one of those penalties specified under s 93(1)(b) of the LPA, notwithstanding that no cause of sufficient gravity for disciplinary action exists. However, it <u>excludes</u>:

(A) Cases where the DT had determined pursuant to s 93(1)(c) that cause of sufficient gravity for disciplinary action exists under s 83 of the LPA and in respect of which an application is subsequently made under s 98 of the LPA to the C3J. This exclusion avoids double counting between DT cases and C3J cases. As elaborated below, such cases come under the umbrella of "**C3J cases**".

(B) Matters referred to a DT by way of direct referral under s 85(3)(b) of the LPA.³

(b) The **second category** includes cases where a determination of misconduct had been made by the C3J (such a case is referred to as a C3J case), meaning that the C3J had found, on an application brought under s 98 of the LPA, that there is due cause for disciplinary action shown pursuant to s 83(2) of the LPA.

6 A distinction is drawn between the **first category** (IC and DT cases) and the **second category** (C3J cases) because cases in the first category will be qualitatively different from cases in the second category, with regard to the severity of the nature of misconduct.

7 The disciplinary cases are analysed over a **five-year period** between 1 April 2018 and 31 March 2023. For the purposes of analysis, each **year** starts from 1 April until 31 March of the next. Because of differences in how the underlying data for IC and DT cases and C3J cases have been obtained, a different methodology is used in the temporal classification of these cases:

(a) For the **first category** (IC and DT cases), a case comes within the year under review so long as the IC had provided its report to the Council for consideration pursuant to s 86(1) of the LPA within that year (as defined at [7] above), irrespective of when the determination of misconduct (whether by Council following consideration of IC's report or the DT) had been made.⁴

(b) For the **second category** (C3J cases), a case comes within the year under review if the C3J made the determination within that year (as defined at [7] above) that due cause for disciplinary action under s 83 of the LPA had been shown, irrespective of when the application to the C3J under s 98 of the LPA had been made.⁵

8 To facilitate categorisation, the following parameters are used to analyse the disciplinary cases:

(a) **Classification of misconduct**: each case is identified by reference to the *specific* type of misconduct that had been engaged (classified into 17 types) as well as

³ This follows since all disciplinary cases analysed in the second set of statistics arise only from complaints made against an advocate and solicitor of the Supreme Court under s 85(1) of the LPA.

⁴ To illustrate, a case would fall within the year 2019 if the IC had provided its report to the Council on 1 April 2019, even if the DT only made a determination of misconduct after 31 March 2020.

⁵ To illustrate, a case would fall within the year 2021 if the C3J had made its determination on 1 April 2021, even if the application to the C3J had been brought in January 2019.

a more *general* classification of the misconduct (divided into six main categories). Each general classification brings within its fold the specific types of misconduct that are of similar nature. The classification is as follows:

Category of misconduct	Type of misconduct					
	Conviction for a criminal offence					
Fundamental defect in the legal practitioner's	Dishonest/fraudulent conduct					
character	Harassment/sexual misconduct					
Breach of rules relating to professional fees and	Breach relating to legal fees/solicitor's liens					
handling of client monies	Breach relating to client's money/Solicitors' Accounts Rules					
	Lack of etiquette					
Breach of professional	Negligent/inadequate/ misleading advice to client					
standards	Acting without/against client's instructions					
	Lack of communication with client					
	Lack of diligence and competence					
Breach of duties to court	Breach of duties to court					
	Breach of undertakings					
Breach of legal	Conflict of interest					
practitioner's duties owed	Breach of confidentiality					
to client or third parties	Breach of duties to third party					
Breach of legal	Breach of obligations of supervision					
practitioner's own duties under the LPA	Practising without a valid practicing certificate					

Table 1: Classification of misconduct

(b) **Post-qualification experience ("PQE") of the legal practitioner involved**: junior (1–5 years); middle (5–15 years) or senior (15 years and above). This is determined as at the date of the complaint.

(c) **Size of the firm** in which the legal practitioner had practised as at the date of the complaint, or in which the legal practitioner had last practised prior to the date of the complaint (if the complaint had been filed after the legal practitioner had ceased practice).

(d) Whether the legal practitioner in question is a **sole practitioner**. This is determined as at the date of the complaint. If it is not possible to determine this as at the date of complaint due to lack of data, this would be determined as at 31 December of the year preceding the complaint.

(e) In respect of C3J cases, **sanctions** that were imposed by the C3J under s 83(1) of the LPA. These sanctions are set out in Table 2 below, in decreasing order of

severity for each type of case. This parameter is not analysed in respect of IC and DT cases because: (i) *every* such case would have involved a determination of misconduct (see [5(a)] above) and necessarily a sanction would have been imposed pursuant to s 87(1)(b) or s 93(1)(a) read with ss 94(3)(a) and (3A)(a) of the LPA; and (ii) given the nature of the infractions involved in IC and DT cases, it is also not meaningful to distinguish the sanctions in terms of their severity.

Type of case	Sanction
	Penalty under s $87(1)(b)(i)$ or s $93(1)(b)(i)$ of the LPA.
IC and DT cases	Reprimand under s 87(1)(<i>b</i>)(ii) or s 93(1)(<i>b</i>)(ii) of the LPA.
	Striking off under s 83(1)(<i>a</i>) of the LPA.
C3J cases	Suspension from practice under s 83(1)(<i>b</i>) of the LPA, which has been subdivided into the following categories to distinguish the severity of infractions involved: (i) 5 years; (i) 3 years and above but less than 5 years; (iii) 1 year and above but less than 3 years; (iv) 1 year or less.
	Penalty under s 83(1)(<i>c</i>) of the LPA.
	Censure under s 83(1)(<i>d</i>) of the LPA.

Table 2: Classification of sanctions

Context

9 These statistics should be read in the context of the following:

(a) Distribution of Singapore Law Practices by **practice type**. These include law corporations, sole proprietorships, limited liability law partnerships or partnerships.

(b) Distribution of Singapore Law Practices by **practice size**. These include sole practitioners, small firms (between two and five lawyers), medium-sized firms (between six and 30 lawyers) and large firms (31 and more lawyers). Sole practitioners are law practices run by a single lawyer and can be structured either as a sole proprietorship or a law corporation. A sole proprietorship however can be run by two or more lawyers and so not all sole proprietorships are necessarily run by sole practitioners.

(c) Distribution of advocates and solicitors of the Supreme Court holding valid practising certificates by their **seniority**, namely, whether they are come within the junior (between one and five years of PQE), middle (between five and 15 years of PQE) or senior (more than 15 years of PQE) category.

(d) Distribution of advocates and solicitors of the Supreme Court holding valid practising certificates by their **practice size**, namely, whether they practise as a sole practitioner, or in a law practice that is classified as a small, medium-sized or large firm.

10 The following is an estimated distribution of **Singapore law practices**⁶ licensed with the Legal Services Regulatory Authority by **practice type** as at **31 December** of each year, from 2017 to 2022:⁷

Year	Total number of Singapore law practices	-	aw rations	Sole Proprietorships		La	Liability aw erships	Partnerships		
2017	910	352	38.7%	374	41.1%	79	8.7%	105	11.5%	
2018	934	381	40.8%	368	39.4%	83	8.9%	102	10.9%	
2019	965	421	43.6%	360	37.3%	81	8.4%	103	10.7%	
2020	998	473	47.4%	349	35.0%	80	8.0%	96	9.6%	
2021	1013	499	49.3%	342	33.8%	82	8.1%	90	8.9%	
2022	1029	527 51.2%		337	32.8%	81	7.9%	84	8.2%	
Average	975	442	45.4%	355	36.4%	81	8.3%	97	9.9%	

Table 3: Breakdown of Singapore law practices (practice type)

⁶ These numbers exclude all other practice types, save for Singapore law practices, that are defined as a "law practice entity" in s 2(1) of the LPA.

⁷ This information is derived from data processed by the Legal Services Regulatory Authority ("LSRA").

11 The following is an estimated distribution of **Singapore law practices** licensed with the Legal Services Regulatory Authority by **practice size** as at **31 December** of each year, from 2017 to 2022:⁸

Year	Total number of Singapore law practices	practi (L	ole tioners .aw rations)	Sole practitioners (Sole proprietorship)		(2	all firms to 5 vyers)	firm	edium s (6 to awyers)	(3 n	ge firms 31 or hore vyers)
2017	910	86	9.5%	297	32.6%	356	39.1%	150	16.5%	21	2.3%
2018	934	90	9.6%	296	31.7%	373	39.9%	154	16.5%	21	2.2%
2019	965	103	10.7%	285	29.5%	393	40.7%	162	16.8%	22	2.3%
2020	998	124	12.4%	266	26.7%	419	42.0%	166	16.6%	23	2.3%
2021	1013	134	13.2%	261	25.8%	436	43.0%	160	15.8%	22	2.2%
2022	1029	162	15.7%	249	24.2%	435	42.3%	160	15.5%	23	2.2%
Average	975	117	12.0%	276	28.3%	402	41.2%	159	16.3%	22	2.3%

Table 4: Breakdown of Singapore law practices (practice size)

12 The following sets out (a) the number of advocates and solicitors holding valid practising certificates issued under s 25 of the LPA as at **31 August** of each year and (b) their distribution by **seniority**, from 2017 to 2022:⁹

Year	Total number of advocates and solicitors holding valid practising certificates	Junior (1	–5 PQE)	Middle (5	–15 PQE)	Senior (>15 PQE)		
2017	5191	1825	35.2%	1045	20.1%	2321	44.7%	
2018	5365			Data una	vailable ¹⁰			
2019	5920	2897	48.9%	1065	18.0%	1958	33.1%	
2020	5955	2281	38.3%	1569	26.3%	2105	35.3%	
2021	6333	2214	35.0%	1690	26.7%	2429	38.4%	
2022	6273	2048	32.6%	1768	28.2%	2457	39.2%	
Average	5840	2253	38.0%	1427	24.1%	2254	38.0%	

Table 5: Breakdown of practising certificate holders (by seniority)

⁸ This information is derived from data processed by the LSRA.

⁹ This information is derived from data maintained by the Law Society of Singapore.

¹⁰ For 2018, the breakdown of practising certificate holders by seniority is unavailable due to data source limitations.

13 The following is an estimated distribution of advocates and solicitors holding valid practising certificates by their **practice size** as at 31 December of each year, from 2017 to 2022:¹¹

Year	Advocates and solicitors practising as sole practitioners	Advocates and solicitors practising in small firms	Advocates and solicitors practising in medium-sized firms	Advocates and solicitors practising in large firms
2017	7.1%	17.4%	31.3%	44.2%
2018	6.8%	17.9%	32.5%	42.9%
2019	6.6%	17.9%	32.4%	43.1%
2020	6.3%	17.6%	33.3%	42.7%
2021	6.3%	17.8%	32.4%	43.4%
2022	6.5%	17.3%	31.0%	45.3%
Average	6.6%	17.6%	32.2%	43.6%

Table 6: Distribution of practising certificate holders (by practice size)

14 As at 8 November 2023, the distribution of advocates and solicitors holding valid practising certificates in Singapore coming within **each category of seniority** by their **practice size** is as follows:

Seniority	Total number of advocates and solicitors holding valid practising certificates	solic practis so	ites and itors sing as ble ioners	solic practi	ates and sitors sing in firms	solic practis	sing in n-sized	Advocates and solicitors practising in large firms	
Junior	2219	6	0.3%	252	11.4%	690	31.1%	1271	57.3%
Middle	1824	62 3.4%		295	16.2%	648	35.5%	819	44.9%
Senior	2493	357	14.3%	641	25.7%	765	30.7%	730	29.3%

<u>Table 7: Further breakdown of practising certificate holders in each category of seniority</u> (by practice size)

¹¹ This estimated distribution is prepared with: (a) annual data on the number of advocates and solicitors of the Supreme Court holding practising certificates that are in force, maintained by the Supreme Court; and (b) data on the distribution of Singapore law practices by practice size, processed by the LSRA.

Findings and observations

Proportion of dismissed complaints

15 The results of the **throughflow analysis** are set out in the table below:

s/n			1 Septemb 31 Augu	per 2018 to 1st 2019	1 Septemb 31 Augu	per 2019 to ust 2020						
_			Originating		017.dgt	.01 2020						
(<i>n</i> =	(n = number of cases; $\%$ = n as a proportion of the total number of practising certificate holders as											
at 31 August of the start year)												
n % n %												
1	cases											
	Rate of dismissal and withdrawal											
(n =	number of cas	es; <mark>%</mark> = <i>n</i> as a p	roportion of the t	otal number of c	originating cases	at the relevant						
			stage for eac	ch year)								
<u>n % n %</u>												
2												
3	Withdrawn	IC stage	1	1.7	1	1.9						
4	cases	DT stage	1	9.1	3	17.6						
5		Total (across all stages)	2	1.9 ¹²	5	5.0						
6		RC stage	44	42.7	49	48.5						
7		IC stage	28 47.5		23	44.2						
8	Dismissed cases	DT stage	4	36.4	1	5.9						
9		C3J stage	0	0.0	0	0.0						
10		Total (across all stages)	76	73.8 ¹³	73	72.3						
Pr	oportion of ca	ses resulting in	the impositior	of sanctions of	or the appointm	ent of DT or						
			referral to	o C3J								
(n =	number of cas	es; <mark>%</mark> = <i>n</i> as a p	roportion of the t	total number of c	originating cases	for each year)						
			п	%	n	%						
11		nent of DT	11	10.7	17	16.8						
12	Referral to C3J 2 1.9 8 7.9											
13		IC stage	17	16.5	9	8.9						
14	Sanction	DT stage	3	2.9	4	4.0						
15	imposed	C3J stage	2	1.9	6	5.9						
16		Total (across all stages)	22	21.4 ¹⁴	19	18.8						

Table 8: Throughflow analysis

16 The following salient points may be discerned from the throughflow analysis:

(a) The proportion of cases that are dismissed at each of the RC and IC stages is significant (between 42.7% and 48.5% for the RC stages, and between 44.2% and 47.5% for the IC stages) (see Table 8, s/n 6 and s/n 7). The proportion of dismissed cases as a whole is also significant (between 72.3% and 73.8%) (see Table 8, s/n 10).

¹² This percentage represents the sum of all dismissed cases as a proportion of the total number of originating cases (n) at s/n 1 of Table 8.

¹³ See note 12 above.

¹⁴ See note 12 above.

(b) The proportion of cases eventually referred to the C3J are low (1.9% and 7.9% for 2018 and 2019 respectively) (see Table 8, s/n 12). The proportion of cases eventually resulting in the imposition of sanctions by the C3J is also low (1.9% and 5.9% for 2018 and 2019 respectively) (see Table 8, s/n 15).

(c) The proportion of cases which resulted in the imposition of a sanction at the DT stage are low (2.9% and 4.0% for 2018 and 2019 respectively) (see Table 8, s/n 14).

Trends in the number of disciplinary cases

17 The Honourable the Chief Justice observed in His Honour's Response at the Opening of the Legal Year 2023 that there has been an increase in the number of DTs appointed from 2018 to 2022.¹⁵ The statistics do confirm an increase in the number of disciplinary cases from 2018 to 2022. However, it should be noted that this has been accompanied by a corresponding annual increase in the number of advocates and solicitors holding valid practising certificates across that same period (see Table 5 above). When the number of disciplinary cases is represented as a proportion of all advocates and solicitors holding valid practising certificates in the corresponding period, no significant conclusion may be drawn from the increasing number of disciplinary cases from 2018 to 2022 (see Table 9 and Illustration 1 below).

	Number of advocates	IC and I	OT cases	C3J o	cases
Year	Certificates as at 31 Nur August of the preceding c year		Percentage of valid practising certificate holders	Number of cases	Percentage of valid practising certificate holders
2018	5191	14	0.27% ¹⁶	5	0.10% ¹⁷
2019	5365	22	0.41%	6	0.11%
2020	5920	14	0.24%	4	0.07%
2021	5955	24	0.40%	1	0.02%
2022	6333	23	0.36%	12	0.19% ¹⁸

<u>Table 9: Number of disciplinary cases against total number of practising certificate holders in</u> <u>the corresponding period</u>

¹⁵ Response by the Honourable the Chief Justice Sundaresh Menon at the Opening of the Legal Year 2023 (9 January 2023) at para 26.

¹⁶ This is the number of IC and DT cases represented as a percentage of all practising certificate holders as at 31 August of the preceding year (i.e., 31 August 2017).

¹⁷ See note 16 above.

¹⁸ The increase observed between 2021 and 2022 for C3J cases may be a result of the significant increase in the number of C3J cases for 2022 as compared with previous years (see also [18] below).

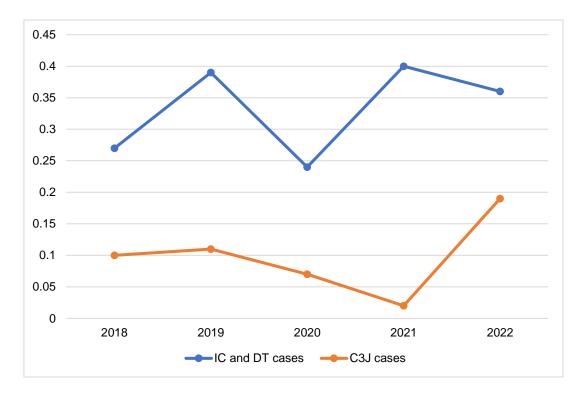


Illustration 1: Number of disciplinary cases represented as a proportion of total number of valid practising certificate holders, from 2018 to 2022

Trends in sanctions imposed in C3J cases

Similarly, no trend can be discerned in terms of the severity of sanctions imposed in C3J cases from 2018 to 2022 (see Table 10 and Illustration 2 below). There is a spike from 2021 to 2022 for cases in which striking off and suspension was imposed, but this may be correlated to the significantly higher number of C3J cases in 2022 as compared in 2021.

Year	Number of C3J cases	Str	iking off		Suspension for 5 years		eension years oove but than 5 ears	1 ye above	ension for ear and but less 3 years	Suspension for 1 year or less		
2018	5	2	40.0%	1	20.0%	1	20.0%	1	20.0%	0	0.0%	
2019	6	2	33.3%	0	0.0%	1	16.7%	1	16.7%	1	16.7%	
2020	4	2	50.0%	0	0.0%	0	0.0%	1	25.0%	1	25.0%	
2021	1	0	0.0%	0	0.0%	0	0.0%	1	100.0%	0	0.0%	
2022	12	3	25.0%	2	16.7%	3	25.0%	2	16.7%	2	16.7%	

Table 10: Breakdown of C3J cases by sanctions imposed

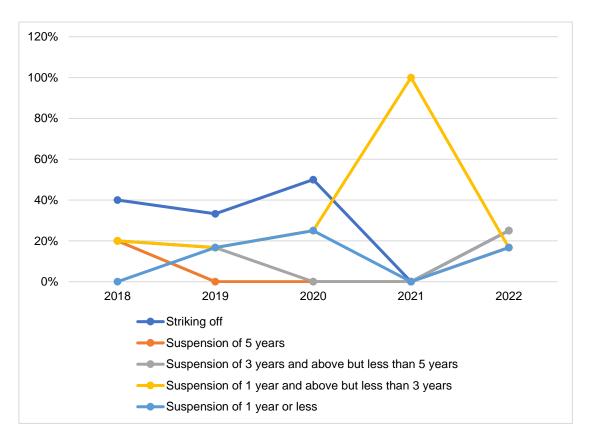


Illustration 2: C3J cases classified in terms of severity of sanctions imposed (as a percentage of all C3J cases in the year under review)

Profile of legal practitioners involved in disciplinary cases

Practice size

19 The following tables set out a detailed breakdown of IC and DT cases (see Table 11) and C3J cases (see Table 12) by reference to the practice size (small, medium, large or sole practitioner) in which the legal practitioner had been in practice at the time of, or last been in practice prior to, the complaint:

Year	% (small firms) ¹⁹	Sm	nall firms	% (medium- sized firms)	-	Medium- zed firms	% (large firms)	La	arge firms	% (sole practi- ioners)	pra	Sole actitioners
2018	17.4%	6 ²⁰	42.9% ²¹	31.3%	5	35.7%	44.2%	0	0.0%	7.1%	3	21.4%
2019	17.9%	9	40.9%	32.5%	7	31.8%	42.9%	0	0.0%	6.8%	6	27.3%
2020	17.9%	5	35.7%	32.4%	4	28.6%	43.1%	2	14.3%	6.6%	3	21.4%
2021	17.6%	11	45.8%	33.3%	7	29.2%	42.7%	1	4.2%	6.3%	5	20.8%
2022	17.8%	10	43.5%	32.4%	6	26.1%	43.4%	3	13.0%	6.3%	4	17.4%
Avg	17.7%	8	42.3%	32.4%	6	29.9%	43.3%	1	6.2%	6.6%	4	21.6%

Table 11: Breakdown of IC and DT cases by practice size

Year	% (small firms)	Sn	nall firms	% (small firms)	Med	dium-sized firms	% (large firms)	La	rge firms	% (sole practi- ioners)	pra	Sole actitioners
2018	17.4%	3	60.0%	31.3%	1	20.0%	44.2%	0	0.0%	7.1%	1	20.0%
2019	17.9%	2	33.3%	32.5%	0	0.0%	42.9%	0	0.0%	6.8%	4	66.7%
2020	17.9%	2	50.0%	32.4%	1	25.0%	43.1%	1	25.0%	6.6%	0	0.0%
2021	17.6%	0	0.0%	33.3%	1	100.0%	42.7%	0	0.0%	6.3%	0	0.0%
2022	17.8%	5	41.7%	32.4%	2	16.7%	43.4%	2	16.7%	6.3%	3	25.0%
Avg	17.7%	2	42.9%	32.4%	1	17.9%	43.3%	1	10.7%	6.6%	2	28.6%

Table 12: Breakdown of C3J cases by practice size

¹⁹ This is the percentage of advocates and solicitors holding valid practising certificates that worked in small firms (i.e., firms with between two and five lawyers) as at 31 December of the preceding year (see Table 6 above).

²⁰ This is the number of IC and DT cases for the year 2018 that involved lawyers who practise in small firms.

²¹ This is the percentage of IC and DT cases for the year 2018 that involved lawyers who practise in small firms.

Year	% (small firms)	Sm	nall firms	% (small firms)	Med	dium-sized firms	% (large firms)	La	rge firms	% (sole practi- ioners)	pra	Sole ctitioners
2018	17.4%	9	47.4%	31.3%	6	31.6%	44.2%	0	0.0%	7.1%	4	21.1%
2019	17.9%	11	39.3%	32.5%	7	25.0%	42.9%	0	0.0%	6.8%	10	35.7%
2020	17.9%	7	38.9%	32.4%	5	27.8%	43.1%	3	16.7%	6.6%	3	16.7%
2021	17.6%	11	44.0%	33.3%	8	32.0%	42.7%	1	4.0%	6.3%	5	20.0%
2022	17.8%	15	42.9%	32.4%	8	22.9%	43.4%	5	14.3%	6.3%	7	20.0%
Avg	17.7%	11	42.4%	32.4%	7	27.2%	43.3%	2 7.2%		6.6%	6	23.2%

20 The following table (see Table 13) is a composite of the breakdown for both IC and DT cases as well C3J cases:

Table 13: Breakdown of all disciplinary cases by practice size

21 On average, from 2018 to 2022:

(a) 17.7% of advocates and solicitors holding valid practising certificates practise in small firms. 42.3% of IC and DT cases, and 42.9% of C3J cases, involved legal practitioners practising in small firms. Altogether, 42.4% of all disciplinary cases involved legal practitioners practising in small firms.

(b) 32.4% of advocates and solicitors holding valid practising certificates practise in medium-sized firms. 29.9% of IC and DT cases, and 17.9% of C3J cases, involved legal practitioners practising in medium-sized firms. Altogether, 27.2% of all disciplinary cases involved legal practitioners practising in medium-sized firms.

(c) 43.3% of advocates and solicitors holding valid practising certificates practise in large firms. 6.2% of IC and DT cases, and 10.7% of C3J cases, involved legal practitioners practising in large firms. Altogether, 7.2% of all disciplinary cases involved legal practitioners practising in large firms.

(d) 6.6% of advocates and solicitors holding valid practising certificates are sole practitioners. 21.6% of IC and DT cases, and 28.6% of C3J cases, involved legal practitioners who practise as sole practitioners. Altogether, 23.2% of all disciplinary cases involved legal practitioners who practise as sole practise as sole practitioners.

Seniority

The following tables set out a detailed breakdown of IC and DT cases (see Table 14) and C3J cases (see Table 15) by the seniority of the legal practitioner:

Year	% (junior) ²²	J	unior	% (middle)	Ν	liddle	% (senior)	ŝ	Senior
2018	35.2%	2 ²³	14.3% ²⁴	20.1%	2	14.3%	44.7%	10	71.4%
2019	Unavailable ²⁵	1	4.5%	Unavailable	1	4.5%	Unavailable	20	90.9%
2020	48.9%	1	7.1%	18.0%	2	14.3%	33.1%	11	78.6%
2021	38.3%	2	8.3%	26.3%	9	37.5%	35.3%	13	54.2%
2022	35.0%	4	17.4%	26.7%	6	26.1%	38.4%	13	56.5%
Avg	39.4%	2	10.3%	22.9%	4	20.6%	37.7%	13	69.1%

Table 14: Breakdown of IC and DT cases based on seniority

Year	% (junior)	Ju	inior	% (middle)	Middle		% (senior)	Senior		
2018	35.2%	1	20.0%	20.1%	1	20.0%	44.7%	3	60.0%	
2019	Unavailable ²⁶	0	0.0%	Unavailable	0	0.0%	Unavailable	6	100.0%	
2020	48.9%	0	0.0%	18.0%	0	0.0%	33.1%	4	100.0%	
2021	38.3%	0	0.0%	26.3%	0	0.0%	35.3%	1	100.0%	
2022	35.0%	1	8.3%	26.7%	1	8.3%	38.4%	10	83.3%	
Avg	39.4%	0	7.1%	22.9%	0	7.1%	37.7%	5	85.7%	

Table 15: Breakdown of C3J cases based on seniority

²² This is the percentage of advocates and solicitors holding valid practising certificates coming within the junior category as at 31 August of the preceding year (see Table 5 above).

²³ This is the number of IC and DT cases for the year 2018 that involved lawyers who come within the junior category.

²⁴ This is the percentage of IC and DT cases for the year 2018 that involved lawyers who come within the junior category.

²⁵ See note 10 above.

²⁶ See note 10 above.

Year	% (junior)	J	unior	% (middle)	Middle		% (senior)	Senior	
2018	35.2%	3	15.8%	20.1%	3	15.8%	44.7%	13	68.4%
2019	Unavailable ²⁷	1	3.6%	Unavailable	1	3.6%	Unavailable	26	92.9%
2020	48.9%	1	5.6%	18.0%	2	11.1%	33.1%	15	83.3%
2021	38.3%	2	8.0%	26.3%	9	36.0%	35.3%	14	56.0%
2022	35.0%	5	14.3%	26.7%	7	20.0%	38.4%	23	65.7%
Avg	39.4%	2	9.6%	22.9%	4	17.6%	37.7%	18	72.8%

The following table (see Table 16) is a composite of the breakdown for both IC and DT cases as well as C3J cases.

Table 16: Breakdown of all disciplinary cases by seniority

24 On average, from 2018 to 2022:

(a) 39.4% of advocates and solicitors holding valid practising certificates come within the junior category. 10.3% of IC and DT cases, and 7.1% of C3J cases, involved legal practitioners in the junior category. Altogether, 9.6% of all disciplinary cases involved legal practitioners in the junior category.

(b) 22.9% of advocates and solicitors holding valid practising certificates come within the middle category. 20.6% of IC and DT cases, and 7.1% of C3J cases, involved legal practitioners in the middle category. Altogether, 17.6% of all disciplinary cases involved legal practitioners in the middle category.

(c) 37.7% of advocates and solicitors holding valid practising certificates come within the senior category. 69.1% of IC and DT cases, and 85.7% of C3J cases, involved legal practitioners in the senior category. Altogether, 72.8% of all disciplinary cases involved legal practitioners in the senior category.

²⁷ See note 10 above.

Further profile breakdown of disciplinary cases involving legal practitioners practising in small firms or as sole practitioners

The following three tables set out a further breakdown of all disciplinary cases (i.e., IC, DT and C3J cases) involving legal practitioners who practise in **small firms** and those who practise as **sole practitioners** by the seniority of the legal practitioner involved:

(a) a composite breakdown for both types of cases, i.e., cases involving legal practitioners who practise in small firms *and* cases involving legal practitioners who practise as sole practitioners (see Table 17); and

Year	Number of cases involving legal practitioners practising in small firms or as sole practitioners	Jur	nior	Mic	ldle	Sei	nior
2018	13	2	15.4%	3	23.1%	8	61.5%
2019	21	0	0.0%	0	0.0%	21	100.0%
2020	10	1	10.0%	1	10.0%	8	80.0%
2021	16	1	6.3%	6	37.5%	9	56.3%
2022	22	1	4.5%	3	13.6%	18	81.8%
Average	16	1	6.1%	3	15.9%	13	78.0%

(b) a separate breakdown for each type of case (see Table 18 and Table 19).

<u>Table 17: Further breakdown by seniority of disciplinary cases involving legal practitioners</u> <u>who practise in small firms or as sole practitioners</u>

Year	Number of cases involving legal practitioners practising in small firms	Jur	nior	Mic	ldle	Senior			
2018	9	1	11.1%	3	33.3%	5	55.6%		
2019	11	0	0.0%	0	0.0%	11	100.0%		
2020	7	1	14.3%	1 14.3%		5	71.4%		
2021	11	1	9.1%	3	27.3%	7	63.6%		
2022	15	1 6.7%		2	13.3%	12	80.0%		
Average	11	1	7.5%	2	17.0%	8	75.5%		

<u>Table 18: Further breakdown by seniority of disciplinary cases involving legal practitioners</u> <u>who practise in small firms</u>

Year	Number of cases involving legal practitioners practising as sole practitioners	Jur	nior	Mic	ldle	Senior			
2018	4	1	25.0%	0	0.0%	3	75.0%		
2019	10	0	0.0%	0	0.0%	10	100.0%		
2020	3	0	0.0%	0	0.0%	3	100.0%		
2021	5	0	0.0%	3	60.0%	2	40.0%		
2022	7	0	0.0%	1	14.3%	6	85.7%		
Average	6	0 3.4%		1 13.8%		5	82.8%		

<u>Table 19: Further breakdown by seniority of disciplinary cases involving legal practitioners</u> <u>who practise as sole practitioners</u>

26 The following table sets out a further breakdown of all disciplinary cases involving **senior lawyers** by the practice size of the lawyer involved (see Table 20).

Year	Number of cases involving legal practitioners in the senior category	La	irge firms		ium-sized firms	Smal	ll firms	Sole practitioners			
2018	13	0	0.0%	5	38.5%	5	38.5%	3	23.1%		
2019	26	0	0.0%	5	19.2%	11	42.3%	10	38.5%		
2020	15	3	20.0%	4	26.7%	5	33.3%	3	20.0%		
2021	14	1	7.1%	4	28.6%	7	50.0%	2	14.3%		
2022	23	2 8.7%		3	13.0%	12	52.2%	6	26.1%		
Average	18	1 6.6%		4	23.1%	8	44.0%	5	26.4%		

Table 20: Further breakdown by practice size of disciplinary cases involving senior legal practitioners 27 The following table shows the proportion of all disciplinary cases (i.e., IC, DT and C3J cases) involving **senior lawyers** who practise in **small firms** or as **sole practitioners** (see Table 21).

Year	Total number of disciplinary cases		or legal itioners	pract who pr small as	or legal itioners ractise in firms or sole itioners	practi who pr	or legal tioners actise in I firms	Senior legal practitioners who practise as sole practitioners		
2018	19	13	68.4%	9	47.4%	5	26.3%	4	21.1%	
2019	28	26	92.9%	21	75.0%	11	39.3%	10	35.7%	
2020	18	15	83.3%	8	44.4%	5	27.8%	3	16.7%	
2021	25	14	56.0%	12	48.0%	7	28.0%	5	20.0%	
2022	35	23 65.7%		19	54.3%	12	34.3%	7	20.0%	
Average	25	18 72.8%		14	55.2%	8	32.0%	6	23.2%	

<u>Table 21: Proportion of all disciplinary cases involving senior lawyers who practise in small</u> <u>firms or as sole practitioners</u>

28 On average, from 2018 to 2022:

(a) 55.2% of all disciplinary cases involved senior legal practitioners who practise in small firms or as sole practitioners (see Table 21). In particular:

(i) cases involving senior legal practitioners who practise in small firms represented 32.0% of all disciplinary cases; and

(ii) cases involving senior legal practitioners who practise as sole practitioners represented 23.2% of all disciplinary cases.

(b) 78.0% of disciplinary cases involving legal practitioners who practise in small firms or as sole practitioners had *also* involved a senior legal practitioner (see Table 17). In particular, senior legal practitioners accounted for:

(i) 75.5% of disciplinary cases involving legal practitioners who practise in small firms had also involved a senior legal practitioner (see Table 18); and

(ii) 82.8% of disciplinary cases involving legal practitioners who practise as sole practitioners had also involved a senior legal practitioner (see Table 19).

(c) Senior legal practitioners were involved in 72.8% of all disciplinary cases. In particular:

(i) 44.0% of disciplinary cases involving senior legal practitioners had also involved senior legal practitioners who practise in small firms (see Table 21); and

(ii) 26.4% of disciplinary cases involving senior legal practitioners had also involved senior legal practitioners who practise as sole practitioners (see also Table 21).

(d) For context, as at 31 October 2023, about 40% of advocates and solicitors holding valid practising certificates coming within the senior category practise in small firms or as sole practitioners (see [13] above). 25.7% of these advocates and solicitors in the senior category practise in small firms and 14.3% of them practise as sole practitioners.

Categories of misconduct involved in disciplinary cases

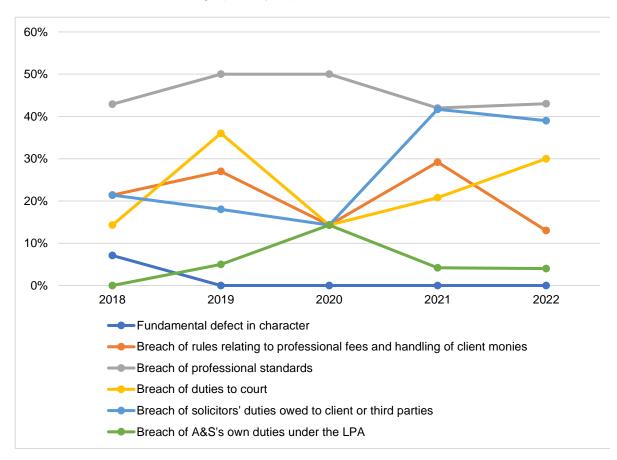
IC and DT cases

The following table sets out a breakdown, by category of misconduct, of IC and DT cases (see Table 22).

Category of misconduct ²⁸	2	2018	20	019		2020	2	2021	2	2022	Ave	erage
Fundamental defect in the legal practitioner's character	1	7%	0	0%	0	0%	0	0%	0	0%	0	1%
Breach of rules relating to professional fees and handling of client monies	3	21%	6	27%	2	14%	7	29%	3	13%	4	22%
Breach of professional standards	6	43%	11	50%	7	50%	10	42%	10	43%	9	45%
Breach of duties to court	2	14%	8	36%	2	14%	5	21%	7	30%	5	25%
Breach of the legal practitioner's duties owed to client or third parties	3	21%	4	18%	2	14%	10	42%	9	39%	6	29%
Breach of the legal practitioner's own duties under the LPA	0	0%	1	5%	2	14%	1	4%	1	4%	1	5%

Table 22: Breakdown of IC and DT cases based on category of misconduct

²⁸ Where a case involves more than one type of misconduct, it will feature in more than one category. Therefore, the sum total of all cases in each category for a given year may exceed the total number of recorded disciplinary cases for that year.



30 The results above are graphically represented in Illustration 3 below:

Illustration 3: IC and DT cases broken down based on category of misconduct (represented as percentage of all IC and DT cases in the year under review)

31 The following may be discerned from the above:

(a) The most commonly occurring category of misconduct involve breaches of professional standards. On average, from 2018 to 2022, 45% of IC and DT cases involved breaches of professional standards. The proportion of cases involving breaches of professional standards has also remained consistently high from 2018 to 2022.

(b) The second-most commonly occurring category of misconduct involves breaches of the legal practitioner's duties owed to client or third parties. On average, from 2018 to 2022, 29% of IC and DT cases involved such breaches. From 2020 to 2022, there has also been a sharp increase in the proportion of cases involving such breaches – from 14% in 2020 to 42% in 2021 and 39% in 2022.

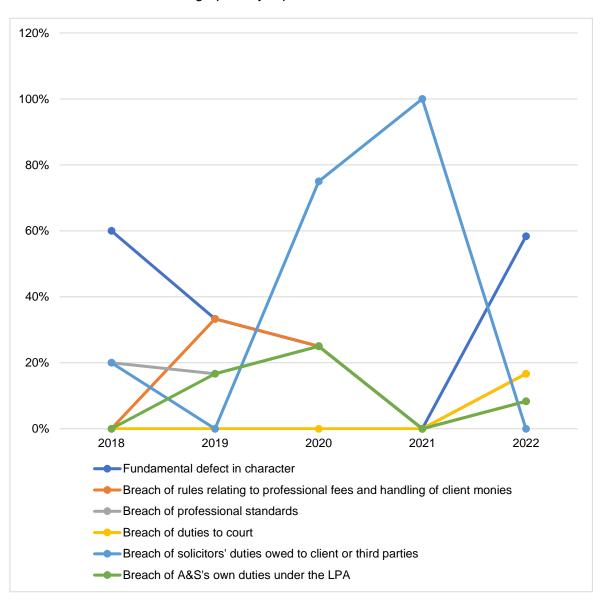
(c) The next-most commonly occurring category of misconduct are (i) breach of duties to court (on average, from 2018 to 2022, 25% of all IC and DT cases); and (ii) breach of rules relating to professional fees and handling of client monies (on average, from 2018 to 2022, 22% of all IC and DT cases).

C3J cases

32 The following table sets out a breakdown, by category of misconduct, of C3J cases (see Table 23).

Category of misconduct	2	2018	2	019		2020		2021	2	2022	Ave	erage
Fundamental defect in character of the legal practitioner	3	60%	2	33%	1	25%	0	0%	6	50%	2	43%
Breach of rules relating to professional fees and handling of client monies	0	0%	2	33%	1	25%	0	0%	1	8%	1	14%
Breach of professional standards	1	20%	1	17%	1	25%	0	0%	2	17%	1	18%
Breach of duties to court	0	0%	0	0%	0	0%	0	0%	3	25%	1	11%
Breach of the legal practitioner's duties owed to client or third parties	1	20%	0	0%	3	75%	1	100%	0	0%	1	18%
Breach of the legal practitioner's own duties under the LPA	0	0%	1	17%	1	25%	0	0%	1	8%	1	11%

Table 23: Breakdown of C3J cases based on category of misconduct



33 The results above are graphically represented in Illustration 4 below:

Illustration 4: C3J cases broken down based on category of misconduct (represented as percentage of all C3J cases in the year under review)

34 The following may be discerned from the above:

(a) Most of the C3J cases involve misconduct revealing a fundamental defect in the legal practitioner's character that potentially warrant striking off. On average, from 2018 to 2022, 43% of all C3J cases involve such misconduct. This is consistent with the fact that cases referred to the C3J are generally more severe. Comparing 2019 (33%) and 2020 (25%) against 2022 (50%), there has been a spike observed in the percentage of cases involving such misconduct.

(b) The next-most commonly occurring categories of misconduct in C3J cases are:

(i) Breaches of the legal practitioner's duties owed to client or third parties (on average, 18% of C3J cases).

(ii) Breaches of professional standards (on average, 18% of C3J cases).

(iii) Breaches of rules relating to professional fees and handling of client monies (on average, 14%).

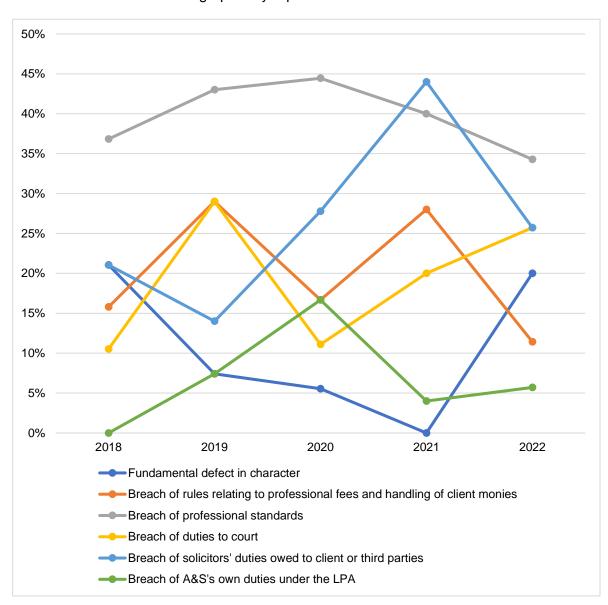
(c) That a significant proportion of C3J cases involve forms of misconduct other than those which reveal a fundamental defect in the legal practitioner's character (on average, about 57%) also suggest that there have been a significant number of infractions involving other types of misconduct which have been sufficiently serious to warrant referral to and determination by the C3J.

Composite of IC and DT cases and C3J cases

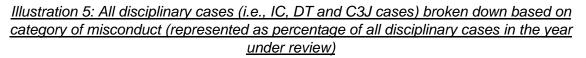
The following table is a composite of the breakdown by category of misconduct for (a) IC and DT cases (see Table 22 above) and (b) C3J cases (see Table 23 above).

Category of misconduct	2	2018	2	019	2	2020	2	021	2	2022	Ave	erage
Fundamental defect in the legal practitioner's character	4	21%	2	7%	1	6%	0	0%	6	17%	3	10%
Breach of rules relating to professional fees and handling of client monies	3	16%	8	29%	3	17%	7	28%	4	11%	5	20%
Breach of professional standards	7	37%	12	43%	8	44%	10	40%	12	34%	10	39%
Breach of duties to court	2	11%	8	29%	2	11%	5	20%	10	29%	5	22%
Breach of the legal practitioner's duties owed to client or third parties	4	21%	4	14%	5	28%	11	44%	9	26%	7	26%
Breach of the legal practitioner's own duties under the LPA	0	0%	2	7%	3	17%	1	4%	2	6%	2	6%

Table 24: Breakdown of all disciplinary cases based on category of misconduct



36 The results above are graphically represented in Illustration 5 below:



37 When the statistics for IC and DT cases as well as that for C3J cases are seen together, the following may be discerned:

(a) The most commonly occurring category of misconduct involve breaches of professional standards. On average, from 2018 to 2022, 39% of all disciplinary cases involved breaches of professional standards. The proportion of cases involving breaches of professional standards has also remained consistently high throughout that same period.

(b) The second-most commonly occurring category of misconduct involves breaches of the legal practitioner's duties owed to client or third parties. On average, from 2018 to 2022, 26% of all disciplinary cases involved such breaches.

(c) The next-most commonly occurring category of misconduct are (i) breach of duties to court (on average, from 2018 to 2022, 22% of all disciplinary cases); and (ii) breach of rules relating to professional fees and handling of client monies (on average, from 2018 to 2022, 20% of all disciplinary cases).

(d) Consistent with the observation at [34(a)] above, from 2021 to 2022, there has been a sharp spike in the proportion of cases involving misconduct revealing a fundamental defect in the legal practitioner's character that potentially warrants striking off. On average, from 2021 to 2022, 11% of all disciplinary cases involve such misconduct.

=== END ===

Annex D – Young Lawyers' Survey Report



Research report: Background and objectives

Background and objectives

This research was commissioned to:

- · Ascertain how well young lawyers feel they are being guided, mentored, and trained in their places of practice.
- Understand what young lawyers consider to be key features of workplaces that are sustainable and conducive to the cultivation of high ethical and professional standards.
- How well early career lawyers felt they were being trained and developed, from the perspective of gauging overall mentorship and training efforts for those coming into the profession.
- Determine which of the practices early career lawyers have experienced that were most effective in nurturing or reinforcing ethical values and understand how ethical values can best be nurtured and reinforced within the legal profession, in various places of practice and work.
- Understand the state of practice and best practices in embedding ethical values and professional standards.
- · Determine early career lawyers' state of awareness of ethical values, codes, or rules for the legal profession.
- Shed a light on mentorship and guidance provided to young lawyers in their respective workplace (this includes law firm and legal department across different industries).
- · Identify the type of practices that were most effective in nurturing and reinforcing ethical values.

To shed a light on these trends, the Singapore Academy of Law commissioned PwC to:

- Conduct an online survey between 14 August 2023 and 1 September 2023 where more than 5,000 early career lawyers were invited to participate in the study.
- · Co-facilitate five focus group sessions, with participants across young and senior lawyer stakeholder groups.
- · Conduct a number of interviews with significant industry thought leaders from Singapore, Australia, and New Zealand.

Research report: Research methodology

Research methodology

Quantitative and qualitative research methods were deployed to ensure we obtain actionable insights for the Singapore Academy of Law. Quantitative research provides measurable data that can help determine the size, scope, and extent of a particular problem or phenomenon. On the other hand, qualitative research provides a deeper understanding of the problem or phenomenon by exploring the thoughts, feelings, and experiences of the participants. Combining the two methods can provide a comprehensive view of the problem or phenomenon, leading to actionable findings that can be used to develop effective solutions.

A survey was developed for the quantitative research while five focus groups and four interviews were conducted for the qualitative research.

Quantitative research	Qualitative research
 Invited over 5,000 SAL members between 2 to 10 years to the survey 527 respondents completed the survey For a sample of 527 respondents out of 5,000+ invitees, the margin of error is approximately ±4.3% at a 95% confidence level. Margin of error is the measure of accuracy of result, which means that if the survey were repeated many times, the results will be within ±4.3% of the true population value Confidence level is the measure of the certainty that we can say the survey results are representative of the population surveyed. Which means that if the survey were repeated many times, 95% of the time the results would fall within the margin of error calculated. 	 5 focus group sessions were organised to collate feedback from participants on this topic 3 focus groups were conducted before the quantitative research: Young lawyers Young Lawyers Working Group of the Professional Affairs Committee General counsels 26 contributed to those discussions that helped shaped our hypotheses and the survey questions 2 focus groups were conducted post quantitative research with respondents who volunteered to contribute to the research. 28 attended the sessions and contributed to the discussions 4 groups of thought leaders across Singapore, Australia and New Zealand were identified to uncover trends and interventions.

Survey profile: PQE, roles, and area of specialisation

Survey Profile ≫

Years of post-qualification experience

On average, respondents had 5 years (5.18 years) of PQE

PQE years	%	Count
2	15.18%	80
3	17.46%	92
4	13.28%	70
5	13.47%	71
6	8.16%	43
7	9.49%	50
8	12.52%	66
9	5.31%	28
10	5.12%	27
Total	100%	527

Area of specialisation

Majority of survey respondents indicated they specialise in Corporate & Commercial and/or Dispute Resolution

Area of Legal Specialisation	%	Count
Corporate & Commercial	24.27%	256
Dispute Resolution	20.47%	216
Criminal	6.45%	68
Family	6.16%	65
Employment & Labour	5.88%	62
Data & Technology	5.02%	53
Probate & Administration	4.93%	52
Building & Construction	3.98%	42
Intellectual Property	3.89%	41
Personal Injury & Property		
Damage	3.03%	32
Conveyancing & Property Law	2.94%	31
Maritime & Shipping	2.75%	29
Public Law	2.27%	24
Insurance Law	1.90%	20
Tax Law	0.76%	8
Islamic	0.19%	2
Other	5.12%	54
Total	100%	1055

Current role

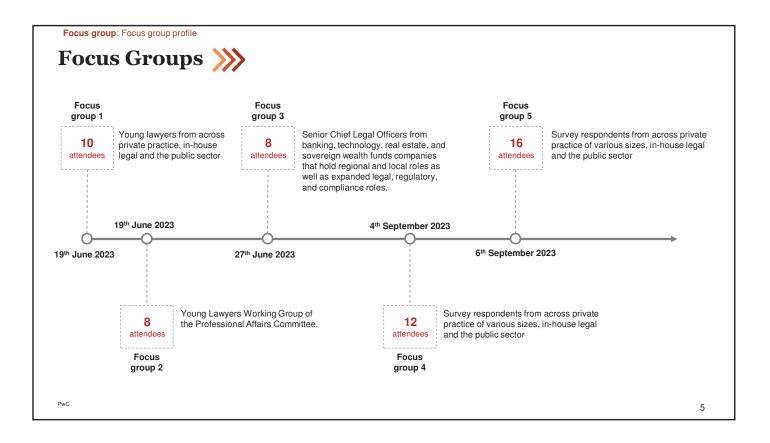
Most of the respondents are currently employed in Private Practice (66.41%) followed by Inhouse/Corporate (19.92%) and Public Sector (11.01%)

Roles	%	Count
Academia	0.95%	5
In-house/ corporate	19.92%	105
Private practice	66.41%	350
Public sector	11.01%	58
Other	1.71%	9
Total	100%	527

Law firm size

There are similar distribution of private practice respondents employed in large (44.57%) and medium (40%) sized law firms

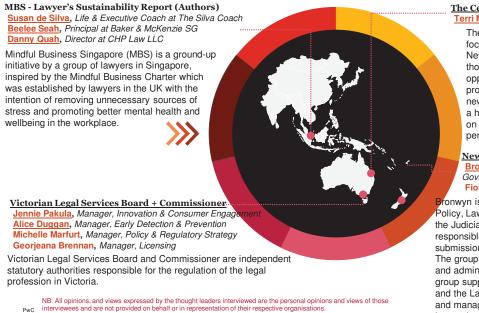
%	Count	
15.43%	54	
40.00%	140	
44.57%	156	
100%	350	
	15.43% 40.00% 44.57%	15.43% 54 40.00% 140 44.57% 156



Thought leaders: Thought leaders interviewed

Thought leaders interviewed

Thought leaders across Singapore, Australia, and New Zealand were identified and interviewed.



The Centre for Legal Innovation at The College of Law Terri Mottershead, Executive Director

The Centre for Legal Innovation is an innovationfocused think tank at the College of Law (Australia, New Zealand and Asia). The Centre provides thought leadership, practical research and opportunities for collaboration to support legal professionals as they navigate the disruption and new technologies transforming the industry. Terri has a holistic market perspective from the College of Law on interventions from an education and program perspective.

New Zealand Law Society

Bronwyn Jones, General Manager Policy, Court and Government

Fiona McDonald, Senior Policy Advisor, Ministry of Justice Pronwyn is responsible for the leadership of the Law Society's Policy, Law Reform, Advocacy functions and relationships with the Judiciary, and government departments. The group is responsible for providing high level strategic advice and submissions on new and existing laws, policies and protocols. The group is also responsible for the Law Society's rule of law and administration of justice law reform and advocacy. The group supports and advises the Chief Executive, President and the Law Society in relation to stakeholder relationships and management and oversees the Law Society's international work.

EXECUTIVE SUMMARY: Research insights on ethical and professional standards

The quantitative and qualitative research reveals young lawyers are driven by justice and fairness, intellectual stimulation, and salary as major pull factors to the legal profession.

Most have switched employers

- 3 in 4 young lawyers that responded to the survey have changed employer at least once.
- Top three reasons for switching employers: Career progression, workplace culture, and salary.

Importance of workplace culture

The importance of workplace culture was further expanded upon through the thought leadership interviews and focus group sessions:

- Top three enablers: Balanced lifestyle, reasonable workload, and good leadership.
 Top three blockers: Harassment, excessive
- workload, and culture of unethical behaviour.
 Factors that become push (if managed poorly) and factors that become pull (if managed well): workload, career development, nature of work, culture, incentives, perception of junior lawyers, and work and life balance.

PwC

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Ethical and professional standards

There is also a high level of awareness amongst respondents on the ethical values and professional standards required to practice successfully as a legal professional.

- Respondents' definition for professional standards were informed by: **Personal values, the courts**, and **Part B**.
- Top 3 ethically challenging situations faced: Client pressures to cut corners, conflict of interest, and harassment.
- There are observable differences in proportion of public sector versus non-public sector respondents reporting ethically challenging situations
- More respondents who are in private practice and in-house have observed client pressures to cut corners and conflicts of interest than respondents who are public sector lawyers.
- Private practice respondents have also observed client pressures to cut corners (more from large law firms), conflict of interest (more from small law firms), and harassment (more from large law firms).
- Top three avenues that young lawyers turn to when faced with ethically challenging dilemmas: **Peers**, mentors within law firm, and external mentors.

Internal protocols / processes

More respondents in the **public sector** have reported a protocol or policy to promote ethical values and develop high professional standards than **in-house** and **private practice**.

There have also been cases where law firms' internal protocols have failed to address bullying, harassment, conflict of interest, and pressures from clients.

Structured mentorship programs

The research also reveal that about 1 in 10 have undertaken mentorship program and those that found their programs effective noted importance of:

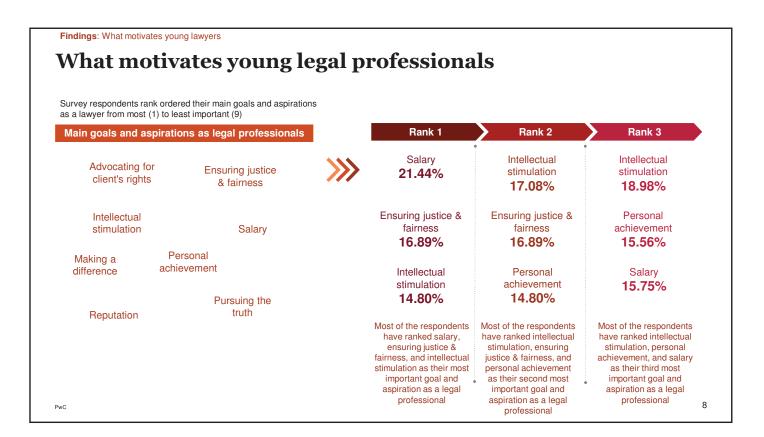
- Feedback and experience sharing for upskilling
- Regular contact
- Close supervision and commitment from the mentor

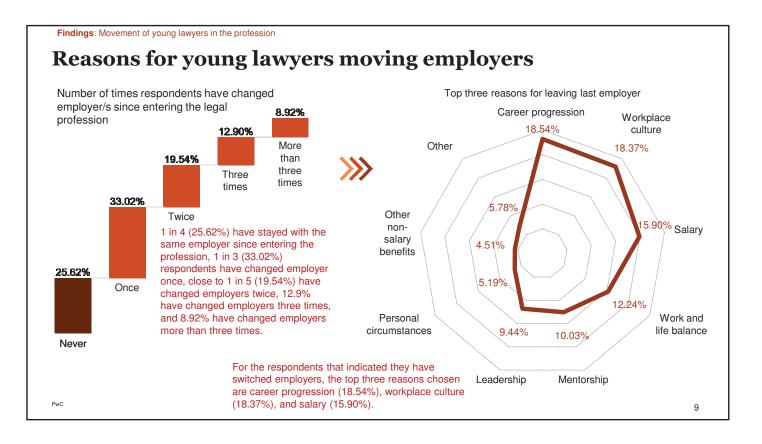
CPD training

Most of the respondents have also indicated CPD training programs are helpful because they: • Are up to date on current legal developments

- Are learning from experienced lawyers
- Are building knowledge and exposure to different areas of law and technical aspects
- Are great opportunities to network
- Are developing new skillset

However, less than half indicated CPD training was helpful in upholding / uplifting ethical and professional standards 7



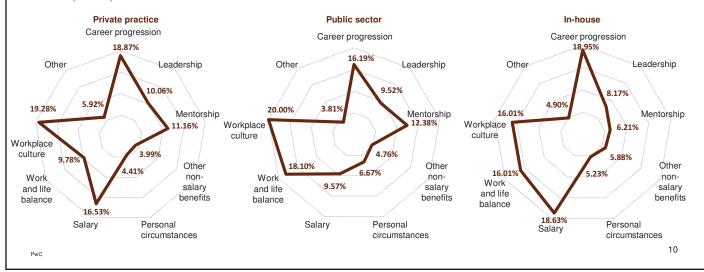


Findings: Reasons for young lawyers moving employers by current role type

Reasons for young lawyers moving employers by current role

A breakdown of the top three reasons for respondents that indicated they have switched employers by private practice, in-house, and public sector lawyers reveal:

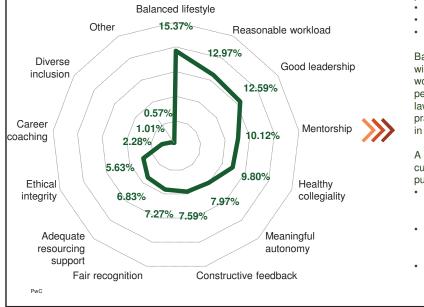
- Private practice lawyers switched employers for better workplace culture (19.28%), career progression (18.87%), and salary (16.53%).
- Public sector lawyers switched employers for better workplace culture (20%), work and life balance (18.1%), and career progression (16.19%).
- In-house lawyers switched employers for better career progression (18.95), salary (18.63%), workplace culture (16.01%) and work and life balance (16.01%).



Findings: Top three enablers of a conducive work culture

Top three enablers of a conducive work culture

Top indicators and enablers of a sustainable and conducive work culture in the legal profession



The survey also explored the top indicators and enablers of a sustainable and conducive work culture in the legal profession. The top three indicators and enablers are:

- Balanced lifestyle (15.37%)
- Reasonable workload (12.97%)
- · Good leadership (12.59%)

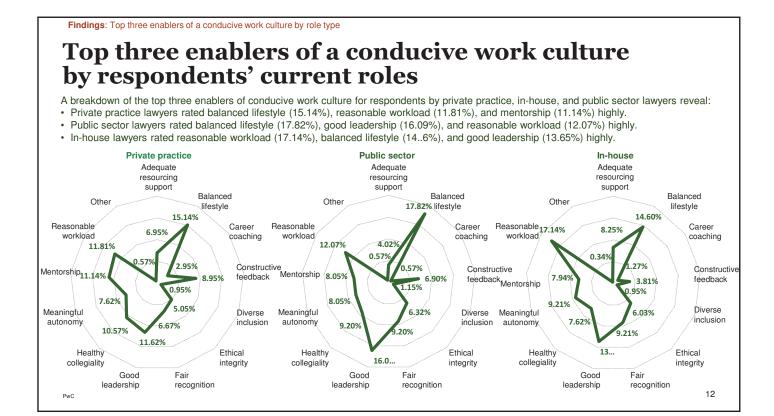
Balanced lifestyle will be firm and workplace dependent and will shift based on policies introduced as well as dominant workplace culture. Reasonable workload is shaped by peak periods and how well young lawyers are briefed by senior lawyers. Good leadership is very important in shaping the practices of the firm as well as how junior lawyers will lead in the future.

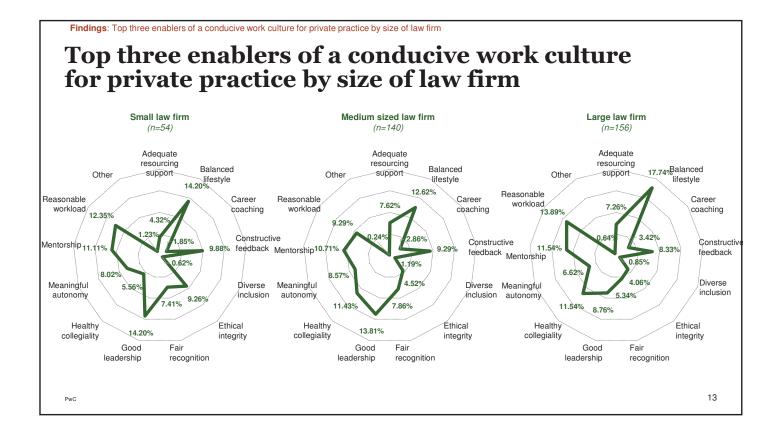
A breakdown of the top three enablers of conducive work culture for respondents by private practice, in-house, and public sector lawyers reveal similarities across the industry:

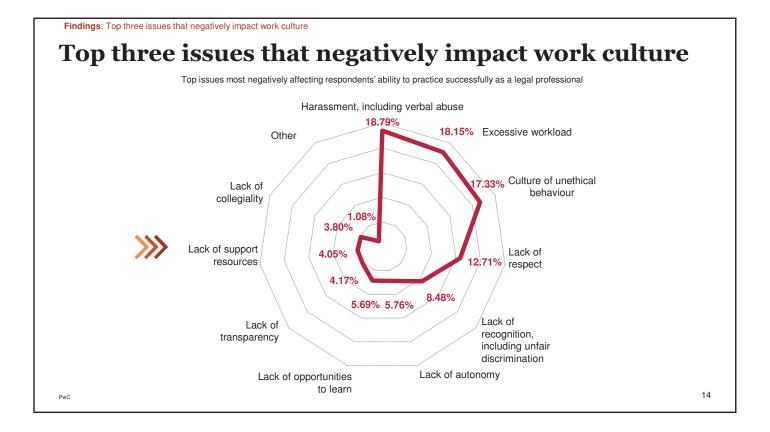
• Private practice lawyers rated balanced lifestyle (15.14%), reasonable workload (11.81%), and mentorship (11.14%) highly.

 Public sector lawyers rated balanced lifestyle (17.82%), good leadership (16.09%), and reasonable workload (12.07%) highly.

 In-house lawyers rated reasonable workload (17.14%), balanced lifestyle (14.6%), and good leadership (13.65%) highly.





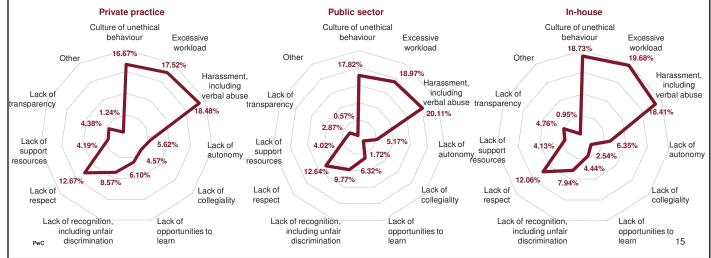


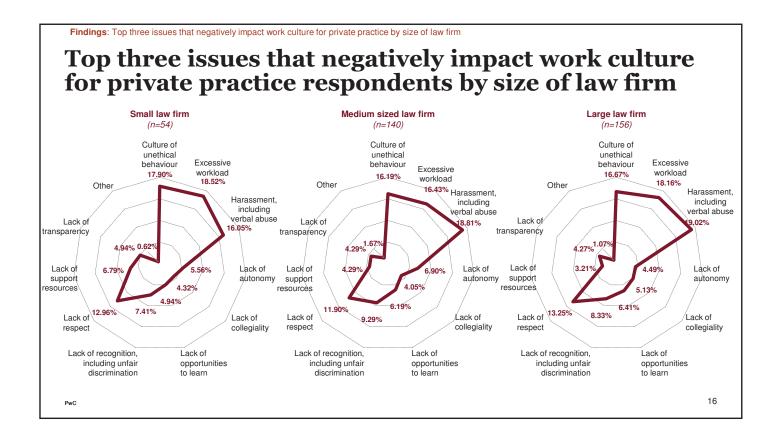
Findings: Top three issues that negatively impact work culture by role type

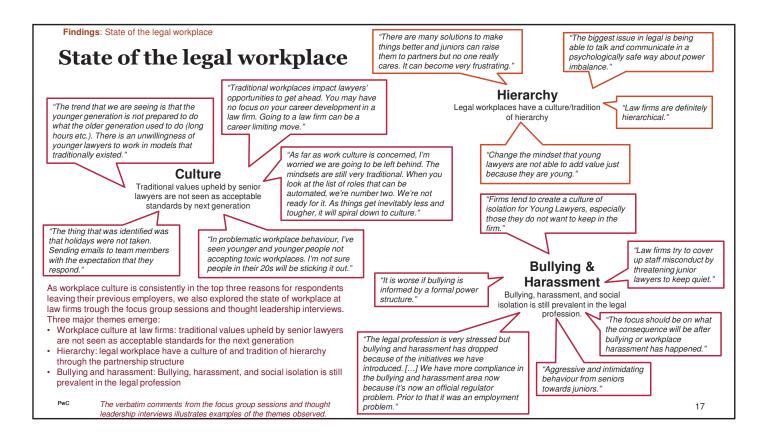
Top three issues that negatively impact work culture by respondents' current roles

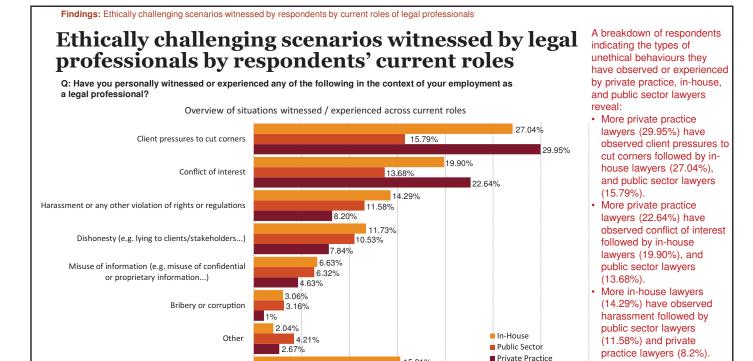
A breakdown of the top three issues most negatively affecting respondents' ability to practice successfully as a legal professional by private practice, in-house, and public sector lawyers reveal:

- Private practice lawyers rated harassment (18.48%), excessive workload (17.52%), and culture of unethical behaviour (16.67%) highly.
- Public sector lawyers rated harassment (20.11%), excessive workload (18.97%), and culture of unethical behaviour (16.67%) highly.
- In-house lawyers rated excessive workload (19.68%), culture of unethical behaviour (18.73%), and harassment (18.41%) highly.









18

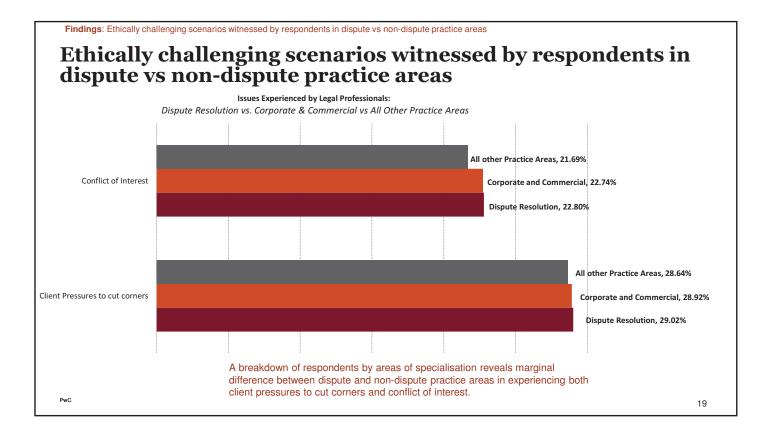
34.74%

None of the above

PwC

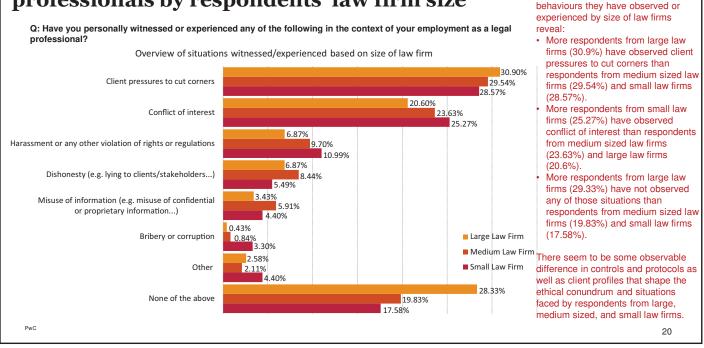
15.31%

22.99%

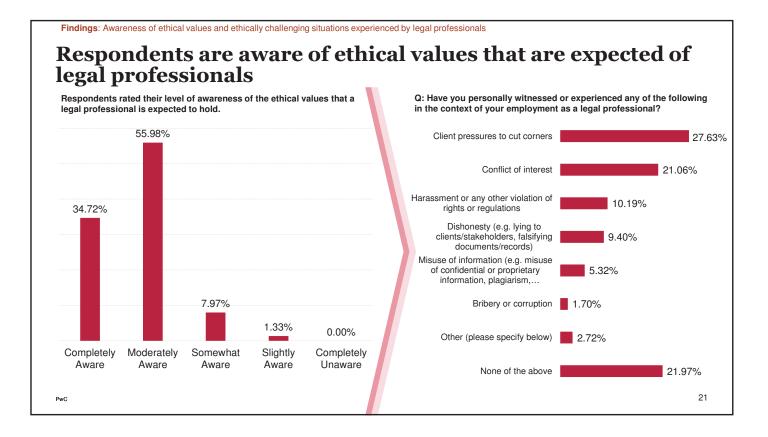


Findings: Ethically challenging scenarios witnessed by respondents by law firm size

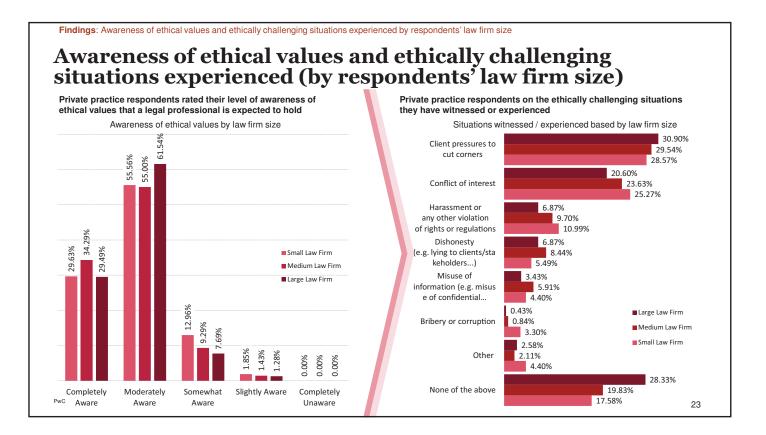
Ethically challenging scenarios witnessed by legal A breakdown of respondents professionals by respondents' law firm size

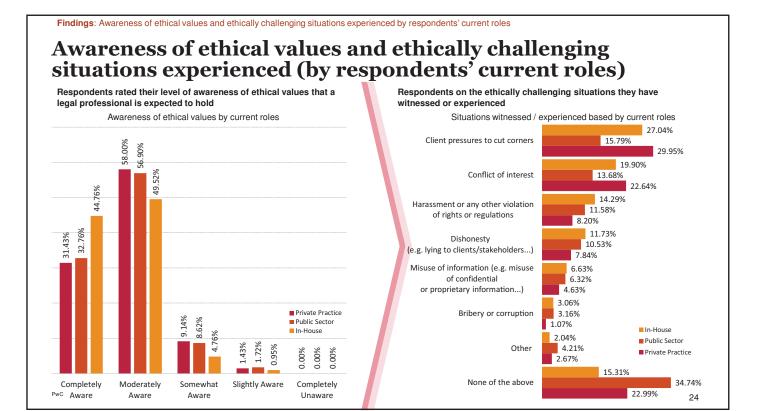


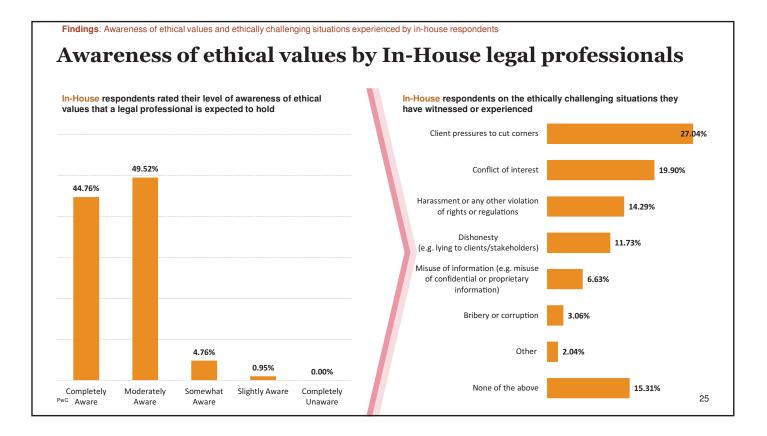
indicating the types of unethical

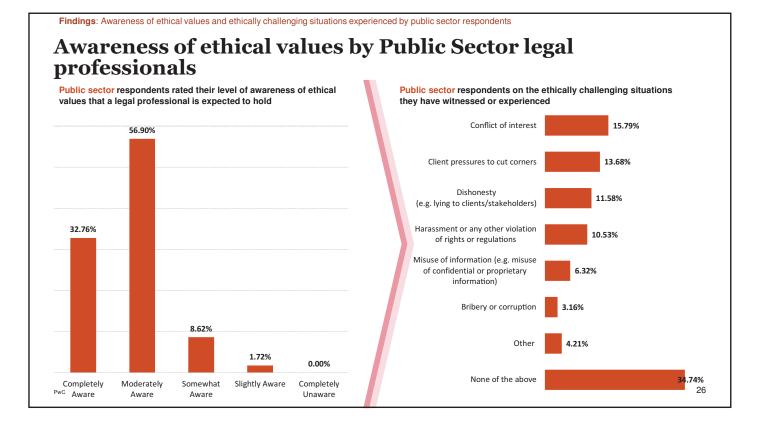


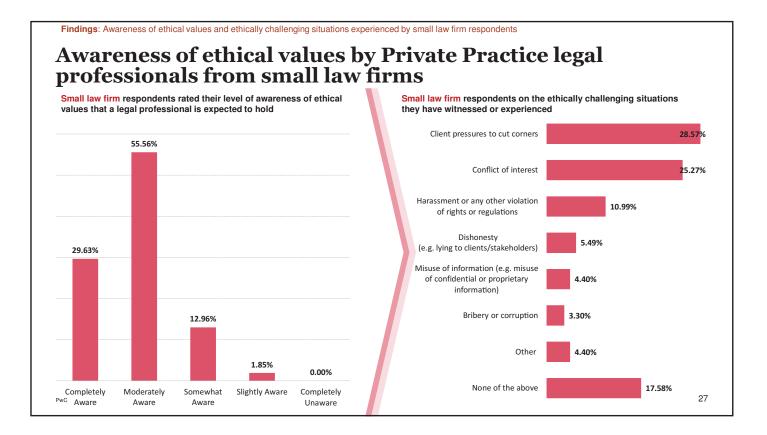
Findings: Awareness of ethical values and ethically	challenging situations experienced by legal professionals	
Type of ethically cha professionals and h	allenging scenarios wit ow they were dealt witl	nessed by legal h
Client pressures to cut corners 27.63%	Conflict of interest 21.06%	Harassment or any other violation of rights or regulations 10.19%
 Consulted mentor/s within the firm / organisation Consulted peers Consulted mentor/s outside the firm/organisation 	 Consulted mentor/s within the firm / organisation Consulted peers Consulted mentor/s outside the firm/organisation 	 Consulted peers Kept quiet Consulted mentor/s within the firm organisation
Dishonesty (e.g. lying to clients, falsifying documents) 9.40%	Misuse of information (e.g. misuse of confidential information) 5.32%	Bribery or corruption 1.70%
 Consulted peers Consulted mentor/s within the firm / organisation Kept quiet 	 Consulted mentor/s within the firm / organisation Consulted peers Kept quiet 	 Consulted mentor/s within the firm / organisation Consulted mentor/s outside the firm/organisation Reported to authorities
 Respondents personally witnessed or experienced in the c How respondents dealt with the situation 	context of employment as a legal professional	
PwC		22

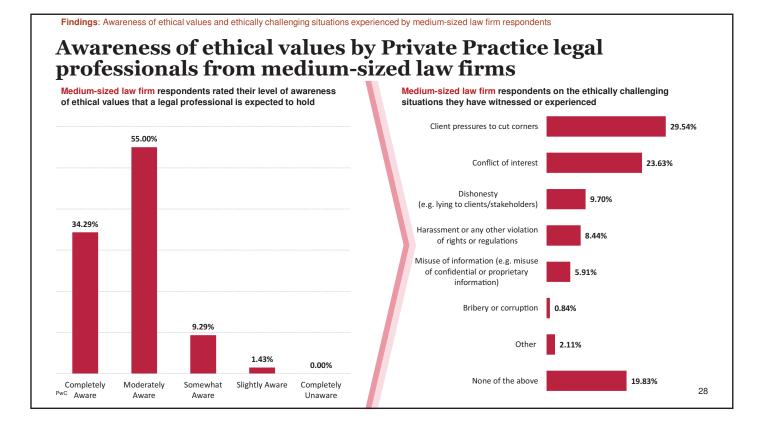


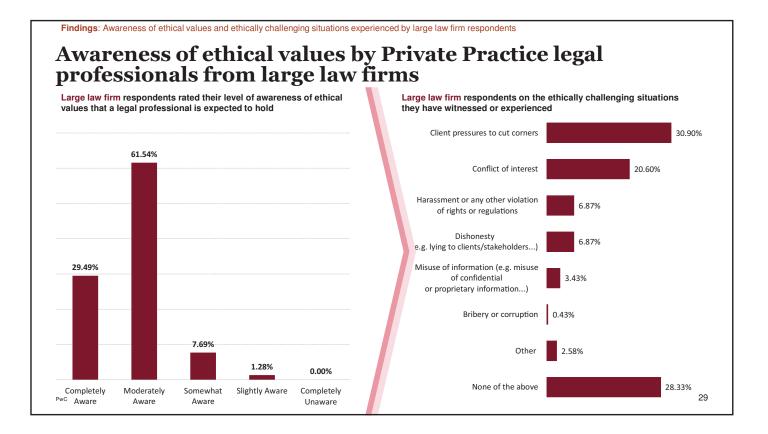


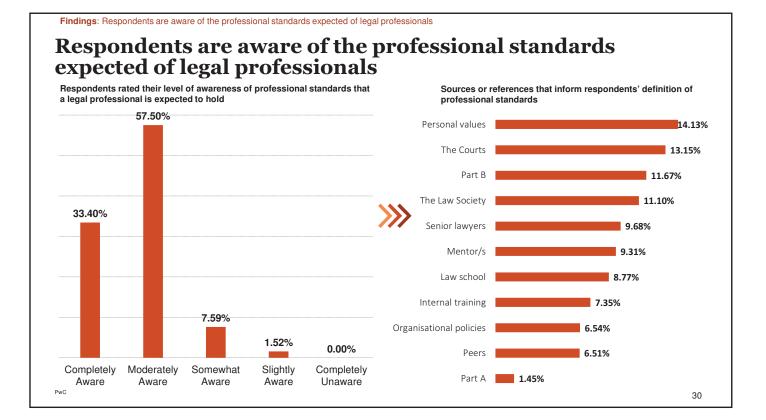














44.59%

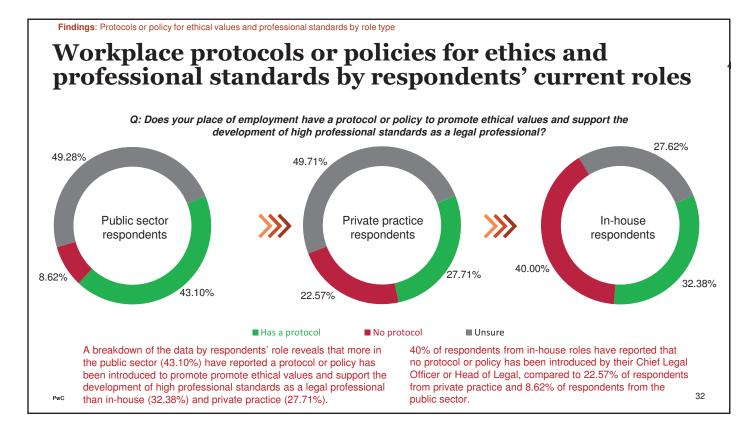
Unsure

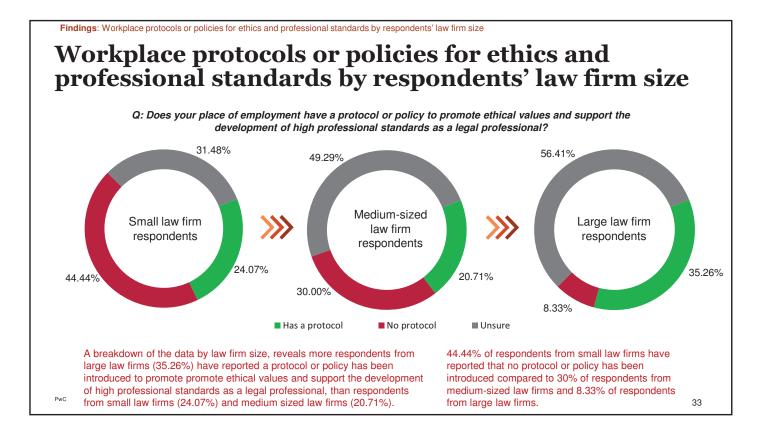
PwC

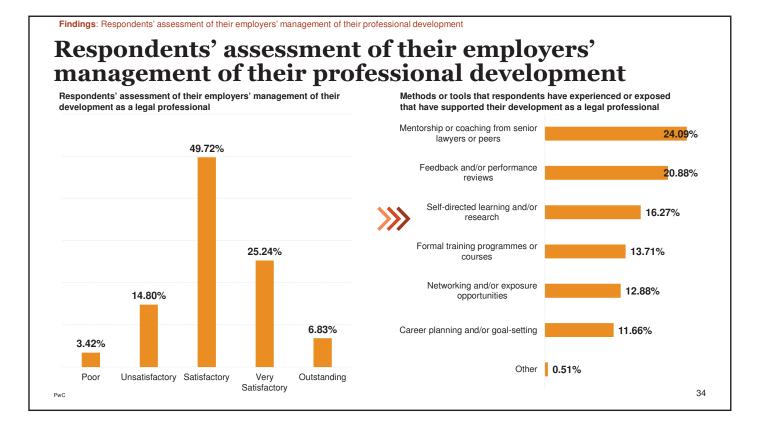
those that reported that their law firm or place of employment has no such protocol or policy

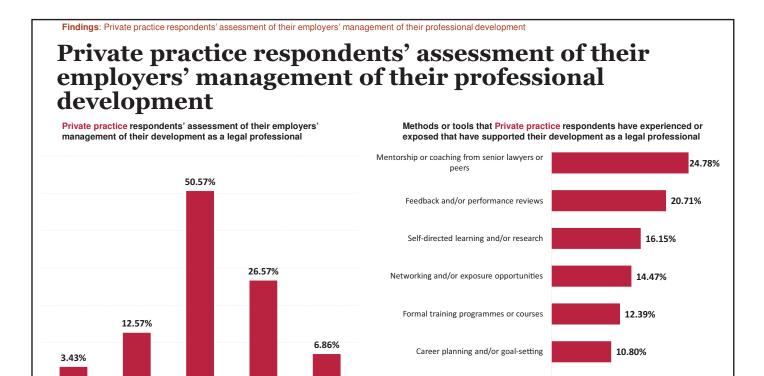
31

(25.43%).









Poor PwC

Unsatisfactory

Satisfactory

Very Satisfactory

Outstanding

0.69%

35

Other

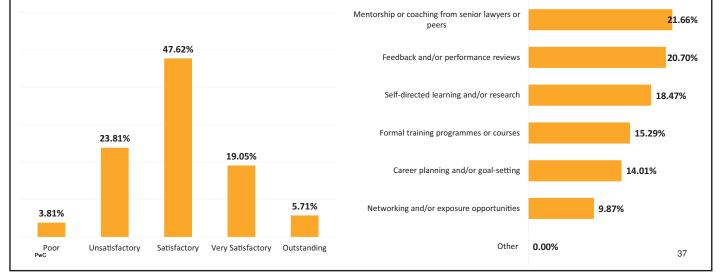
Findings: Public sector respondents' assessment of their employers' management of their professional development Public sector respondents' assessment of their employers' management of their professional development Public sector respondents' assessment of their employers' Methods or tools that public sector respondents have experienced or management of their development as a legal professional exposed that have supported their development as a legal professional Mentorship or coaching from senior lawyers or 23.92% peers 48.28% Feedback and/or performance reviews 22.97% Formal training programmes or courses 18.66% 32.76% 12.92% Career planning and/or goal-setting Self-directed learning and/or research 11.48% 8.62% 8.62% Networking and/or exposure opportunities 9.57% 1.72% Other 0.48% Satisfactory Very Satisfactory Outstanding Unsatisfactory Poor PwC 36

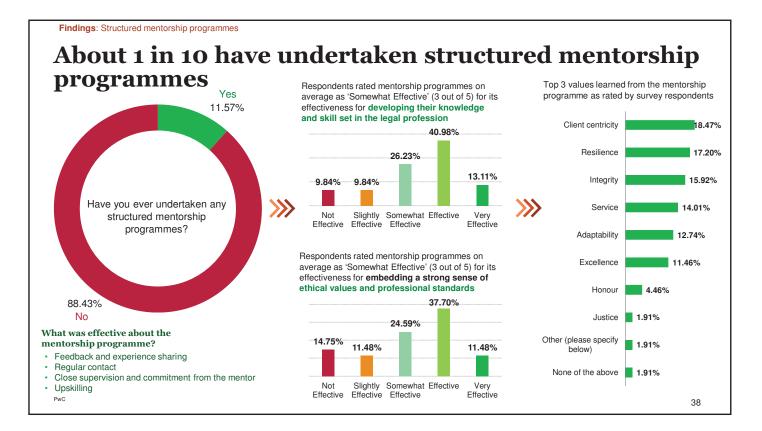


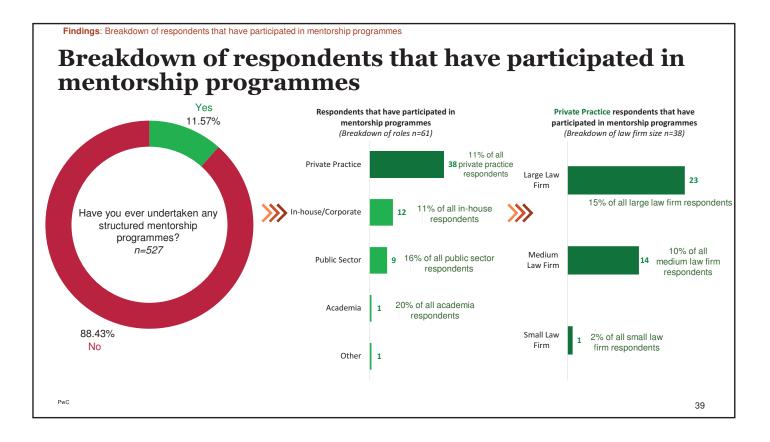
In-House respondents' assessment of their employers' management of their professional development

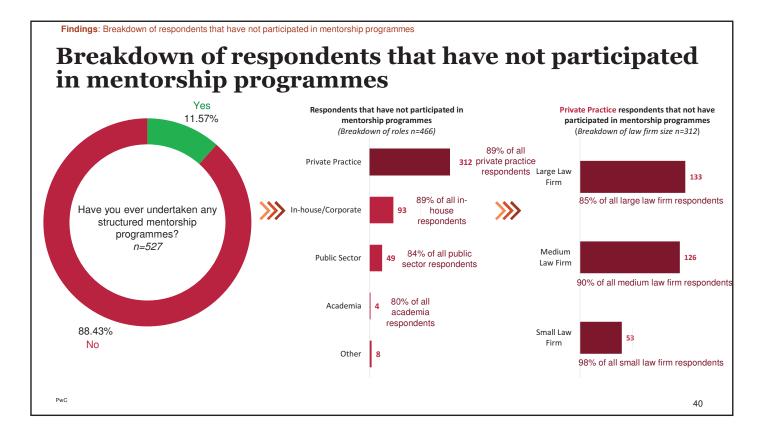
In-House respondents' assessment of their employers' management of their development as a legal professional

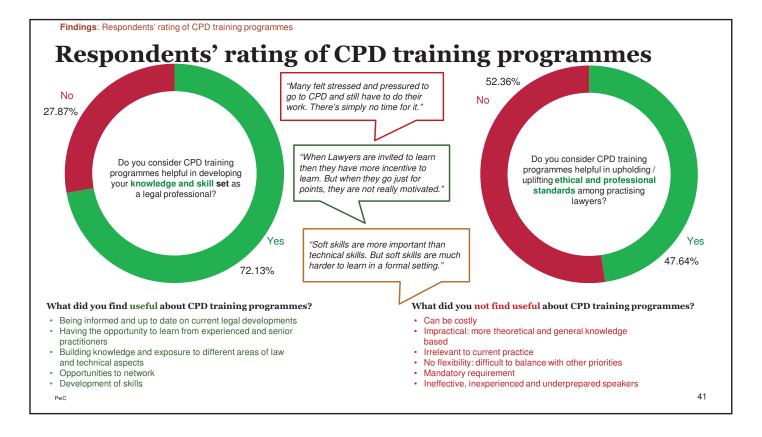
Methods or tools that In-House respondents have experienced or exposed that have supported their development as a legal professional











Findings: Draft best practice checklist for Singapore law firms

Draft best practice checklist for Singapore law firms

Synthesised from the focus group discussions, thought leadership interviews, and survey respondents

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Leadership

- Clearly communicated mission, vision, and values -----Supervised practice and practical guidance by --
- partner/s Structured regular check-ins with manager /
- supervisor Assistance from senior lawyers to manage -
- external pressure Managers and partners that are accessible
- ormal training programs
- Formalised training on ethical standards, with regular refresher, accessible (on demand), practical application, and incentivised.
- Formalised training on professional standards, with regular refresher, accessible (on demand), practical application, and incentivised.
- Legal practice leadership training programs for senior lawyers Legal practice mentorship training programs for -0
- senior lawyers

Low-no cost CPD organised by firm

- Accessible (easy to find) CPD programs curated by firm
- Programs that are focused on 'soft' skills training
- Programs that are focused on legal expertise training
- PwC

legal pathways) with role models
International exposure opportunities for
matters and work
Secondment opportunities

-

Professional and career developmen

Seco Reverse mentoring

Professional development opportunities Centre of Excellence on areas of specialisation (peer to peer learning)

Yearly appraisal / feedback conversation

Clearly articulated, structured career pathway

(both in traditional legal and non-traditional

Structured mentoring programme

ources / materials

- Code of conduct
- Company handbook/code of conduct
- Overview / handbook of training and
- resources available to lawyers
- Clear project management of matters (e.g. timelines, project management artefacts)

Workplace management

- Balanced scorecard to that recognise importance of ethical and professional standards Tracking of attrition rates
- Monitoring workloads of juniors and adapting when necessarv
- Inclusive ownership structure (i.e. not just Lawyers)

/	Workplace culture
	Focus on wellbeing Collegiality Collegiality Empathy Purposeful Purposeful Family friendly Positive reinforcement Positive reinforcement Postering sustainable behaviour/practices Fostering sustainable behaviour/practices Image able work hours / work-life balance Culture of feedback Culture of feedback Repercussions for those who are deemed Image able work for learning and development Overtime is fairly compensated Counselling sessions and / or helpline
	Nature of work
	Intellectually stimulating and reasonably challenging work Variety of work Autonomy International client base
	42



Research report: Important notice to readers

Important notice to readers

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